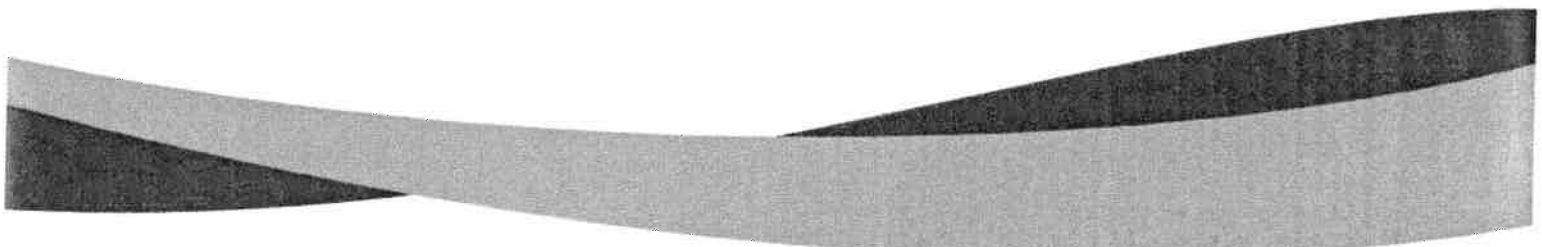


**Report of:** Service Director, Public Protection

Meeting of	Date	Agenda Item	Ward(s)
Licensing Sub-Committee	3rd October 2011	<b>B4</b>	Junction

<b>Delete as appropriate</b>		Non-exempt
------------------------------	--	------------



**Subject:** PREMISES LICENCE NEW APPLICATION

**RE:** JENNINGSBET, 53 JUNCTION ROAD, LONDON, N19 5QU

**1. Synopsis**

1.1. This is an application by **Jennings Racing Limited trading as Jenningsbet** for a licence to permit the premises to operate as a betting shop under section 159 of the Gambling Act 2005.

**2. Background**

2.1. The Gambling Act 2005 gives the Licensing Authority the ability to regulate gambling activities through the premises licensing regime. In discharging its responsibilities the Licensing Authority must have regard to the three licensing objectives:

- i. Preventing gambling from being a source of crime or disorder, being associated with crime or disorder or being used to support crime;
- ii. Ensuring that gambling is conducted in a fair and open way; and
- iii. Protecting children and other vulnerable persons from being harmed or exploited by gambling.

2.2. The council's Gambling Policy 2010-2013 recognises the impact that gambling can have on vulnerable people particularly in a borough such as Islington where there are high levels of deprivation and increasing access to gambling premises. Paragraphs 31-38 of the policy address this issue in the context of saturation and vulnerable people. For ease of reference these paragraphs are replicated in appendix 4.

2.3. The Licensing Authority is not able to consider the expected demand for gambling premises in making its decision but must make its decision in the context of the licensing objectives and its Gambling Policy.

- 2.4. The council has received 2 representations from interested parties including 1 from a local resident, none of these have requested anonymity.
- 2.5. Papers are attached as follows:
- Appendix 1: application form;
  - Appendix 2: representations;
  - Appendix 3: mandatory and default conditions and map of premises location;
  - Appendix 4: Gambling Policy 2010-13 paragraphs 31-38.

**3. Recommendations**

- 3.1. The Committee shall determine the application on its merits taking into account:
- i. the licensing objectives;
  - ii. Islington Council's Gambling Policy; and
  - iii. any relevant codes of practice and guidance issued by the Gambling Commission under section 25.
- 3.2. If the committee grants the application it will be subject to:
- i. mandatory and default conditions issued under the Gambling Act 2005 and contained in appendix 3 for reference purposes; and
  - ii. conditions imposed or excluded by the licensing authority.

**4. Conclusion and reasons for recommendations**

- 4.1. The Council is required to consider this application in the light of all relevant information, and if approval is given, it may attach such conditions necessary to promote the licensing objectives.

**Background papers:**


The Council's Statement of Gambling Policy 2010-13

Gambling Act 2005

Secretary of States Guidance

Final Report Clearance

**Signed by**

  
Service Director – Public Protection

Date 22/9/11

**Received by**

Head of Scrutiny and Democratic Services

Date

Report author: Dan Whitton

Tel: 020 7527 3841

Fax: 020 7527 3430

E-mail: dan.whitton@islington.gov.uk

WK. 11122997

# APPENDIX 1.

ISLINGTON COUNCIL LICENSING			
Date	28/11	Fee Paid	£3000
Cash/Cheque Number (please circle)	103607		
Receipt Number	47399		
Received By	[Signature]		

## Application for a premises licence under the Gambling Act 2005 (standard form)

### PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

If you are completing this form by hand, please write legibly in block capitals using ink. Use additional sheets if necessary (marked with the number of the relevant question). You may wish to keep a copy of the completed form for your records.

Where the application is—

- In respect of a vessel, or
- To convert an authorisation granted under the Betting, Gaming and Lotteries Act 1963 or the Gaming Act 1968,

the application should be made on the relevant form for that type of premises or application.

### Part 1 – Type of premises licence applied for

- |  |   |  |
|--|---|--|
| Regional Casino <input type="checkbox"/> | Large Casino <input type="checkbox"/>               | Small Casino <input type="checkbox"/>                |
| Bingo <input type="checkbox"/>           | Adult Gaming Centre <input type="checkbox"/>        | Family Entertainment Centre <input type="checkbox"/> |
| Betting (Track) <input type="checkbox"/> | Betting (Other) <input checked="" type="checkbox"/> |  |

Do you hold a provisional statement in respect of the premises? Yes  No

If the answer is "yes", please give the unique reference number for the provisional statement (as set out at the top of the first page of the statement):

### Part 2 – Applicant Details

If you are an individual, please fill in Section A. If the application is being made on behalf of an organisation (such as a company or partnership), please fill in Section B.

#### Section A

##### Individual applicant

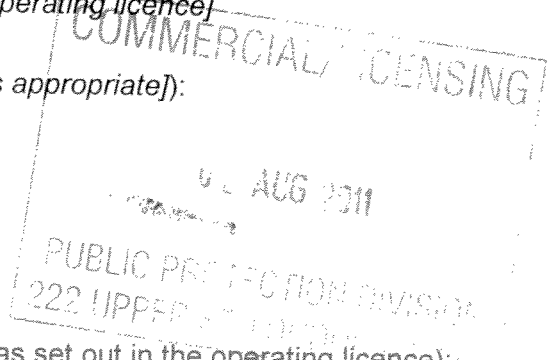
1. Title: Mr  Mrs  Miss  Ms  Dr  Other (please specify)

2. Surname: \_\_\_\_\_ Other name(s): \_\_\_\_\_  
[Use the names given in the applicant's operating licence or, if the applicant does not hold an operating licence, as given in any application for an operating licence]

3. Applicant's address (home or business – [delete as appropriate]):

Postcode:

4(a) The number of the applicant's operating licence (as set out in the operating licence):



4(b) If the applicant does not hold an operating licence but is in the process of applying for one, give the date on which the application was made:

5. Tick the box if the application is being made by more than one person.

*[Where there are further applicants, the information required in questions 1 to 4 should be included on additional sheets attached to this form, and those sheets should be clearly marked "Details of further applicants".]*

## Section B

### Application on behalf of an organisation

6. Name of applicant business or organisation: Jennings Racing Limited

*[Use the names given in the applicant's operating licence or, if the applicant does not hold an operating licence, as given in any application for an operating licence.]*

7. The applicant's registered or principal address:

4 Simon Champion Court  
232-234 High Street,  
Epping, Essex

Postcode: CM16 4AU

8(a) The number of the applicant's operating licence (as given in the operating licence):

039-002321-N-103373-004

8(b) If the applicant does not hold an operating licence but is in the process of applying for one, give the date on which the application was made:

9. Tick the box if the application is being made by more than one organisation.

*[Where there are further applicants, the information required in questions 6 to 8 should be included on additional sheets attached to this form, and those sheets should be clearly marked "Details of further applicants".]*

## Part 3 – Premises Details

10. Proposed trading name to be used at the premises (if known): Jenningsbet

11. Address of the premises (or, if none, give a description of the premises and their location):

Ground Floor & Basement  
53 Junction Road  
London

Postcode: N19 5QU

12. Telephone number at premises (if known): n/a

13. If the premises are in only a part of a building, please describe the nature of the building (for example, a shopping centre or office block). The description should include the number of floors within the building and the floor(s) on which the premises are located.

The premises to be licensed, occupy the basement & ground floor of a 3 storey building which forms part of the retail area of Junction Road. The upper floors are self contained residential flats.

14(a) Are the premises situated in more than one licensing authority area?

No *[delete as appropriate]*

14(b). If the answer to question 14(a) is yes, please give the names of all the licensing authorities within whose area the premises are partly located, **other than the licensing authority to which this application is made:**

#### Part 4 – Times of operation

15(a). Do you want the licensing authority to exclude a default condition so that the premises may be used for longer periods than would otherwise be the case? no *[delete as appropriate]* *[Where the relevant kind of premises licence is not subject to any default conditions, the answer to this question will be no.]*

15(b). If the answer to question 15(a) is yes, please complete the table below to indicate the times when you want the premises to be available for use under the premises licence.

	<i>Start</i>	<i>Finish</i>	<i>Details of any seasonal variation</i>
Mon	<i>hh:mm</i>	<i>hh:mm</i>	
Tue			
Wed			
Thurs			
Fri			
Sat			
Sun			

16. If you wish to apply for a premises licence with a condition restricting gambling to specific periods in a year, please state the periods below using calendar dates:

### Part 5 – Miscellaneous

17. Proposed commencement date for licence (leave blank if you want the licence to commence as soon as it is issued): 01/10/2011 (dd/mm/yyyy)

18(a). Does the application relate to premises which are part of a track or other sporting venue which already has a premises licence? /No [delete as appropriate]

18(b). If the answer to question 18(a) is yes, please confirm by ticking the box that an application to vary the main track premises licence has been submitted with this application.

19(a). Do you hold any other premises licences that have been issued by this licensing authority? Yes [delete as appropriate]

19(b). If the answer to question 19(a) is yes, please provide full details:

Licence number 124019, issued to another one of our companies, Betting Shop services Limited, trading as Better @ 286-288 Pentonville Road, Regents Quarter, London, N1 9NR..

20. Please set out any other matters which you consider to be relevant to your application:

We also enclose our policies relevant to the Licensing Objectives that we operate throughout our 71 licensed betting offices. We trust these will of assistance when considering our application

### Part 6 – Declarations and Checklist (Please tick)

I/ We confirm that, to the best of my/ our knowledge, the information contained in this application is true. I/ We understand that it is an offence under section 342 of the Gambling Act 2005 to give information which is false or misleading in, or in relation to, this application.

I/ We confirm that the applicant(s) have the right to occupy the premises.

Checklist:

- Payment of the appropriate fee has been made/is enclosed
- A plan of the premises is enclosed
- I/ we understand that if the above requirements are not complied with the application may be rejected
- I/ we understand that it is now necessary to advertise the application and give the appropriate notice to the responsible authorities

### Part 7 – Signatures

21. Signature of applicant or applicant's solicitor or other duly authorised agent. If signing on behalf of the applicant, please state in what capacity:

Signature:



Print Name: Peter Jowett

Date: 01/08/2011 (dd/mm/yyyy)

Capacity: Development & Licensing  
Manager

22. For joint applications, signature of 2nd applicant, or 2nd applicant's solicitor or other authorised agent. If signing on behalf of the applicant, please state in what capacity:

Signature:

Print Name:

Date: (dd/mm/yyyy)

Capacity:

*[Where there are more than two applicants, please use an additional sheet clearly marked "Signature(s) of further applicant(s)". The sheet should include all the information requested in paragraphs 21 and 22.]*

*[Where the application is to be submitted in an electronic form, the signature should be generated electronically and should be a copy of the person's written signature.]*

### Part 8 – Contact Details

23(a) Please give the name of a person who can be contacted about the application:

Peter Jowett

23(b) Please give one or more telephone numbers at which the person identified in question 23(a) can be contacted:

01992 570122

07764 897030

24. Postal address for correspondence associated with this application:

4 Simon Champion Court,

232-234 High Street,

Epping, Essex,

Postcode: CM16 4AU

25. If you are happy for correspondence in relation to your application to be sent via e-mail, please give the e-mail address to which you would like correspondence to be sent:

PJowett@jenningssepping.co.uk

## NOTICE OF APPLICATION FOR A PREMISES LICENCE (Form B)

This notice is issued in accordance with regulations made under section 160 of the Gambling Act 2005

Notice is hereby given that the persons or organisations whose details are given in the Schedule to this notice have made an application for a **Betting (other)** premises licence.

*[Insert here the kind of premises licence being applied for]*

The application relates to the following premises:

**Jenningsbet**  
**Ground Floor & Basement**  
**53 Junction Road,**  
**London,**  
**N19 5QU**

*[Give the trading name to be used at the premises, and the address of the premises (or, if none, give a description of the premises and their location).]*

The application for a premises licence has been made to the following licensing authority:

**London Borough of Islington**  
**'The Licensing Service'**  
**Public Protection Division,**  
**222 Upper Street**  
**London**

Postcode: **N1 1XR**

Website: **www.islington.gov.uk**

*[Insert name of the licensing authority and the address of its principal office, followed by the address of its website]*

Information about the application is available from the licensing authority, including the arrangements for viewing the details of the application.

The following person connected with the applicant is able to give further information about the application:

**Peter Jowett, 01992 570122, PJowett@jenningsbetting.co.uk**

*[This entry is optional and is to be included if the applicant wishes to provide the name, telephone number and (if available) e-mail address of a person connected with the applicant who is able to answer questions and provide further information about the application.]*

**Any representations under section 161 of the Gambling Act 2005 must be made no later than the following date: 29/08/2011**

*[Please insert last day on which representations may be made in relation to the application. The period for making representations is 28 days (inclusive) starting with the day on which the application for the premises licence was made to the licensing authority.]*



## Schedule of Applicants

The persons or organisations making the application are as follows:

Name of 1<sup>st</sup> Applicant: **Jennings Racing Limited**

*[Give the full name of the applicant as set out in Part 2 of the application for a premises licence is more than one applicant]*

Address of 1<sup>st</sup> Applicant:

**4 Simon Champion Court  
232-234 High Street,  
Epping,  
Essex**

Postcode: **CM16 4AU**

*[Give the full address of the applicant as set out in Part 2 of the application for a premises licence]*

The number of the operating licence held by 1<sup>st</sup> Applicant is: **039-002321-N-103373-004**

The 1<sup>st</sup> Applicant applied for an operating licence on **N/A**

*[Delete as appropriate. Insert the reference number of the applicant's operating licence (as set out in the operating licence). Where an application for an operating licence is in the process of being made, indicate the date on which the application was made.]*

Name of 2<sup>nd</sup> Applicant: **N/A**

*[Give the full name of the applicant as set out in Part 2 of the application for a premises licence is more than one applicant]*

Address of 2<sup>nd</sup> Applicant:

**N/A**

Postcode: **N/A**

*[Give the full address of the applicant as set out in Part 2 of the application for a premises licence]*

The number of the operating licence held by 2<sup>nd</sup> Applicant is: **N/A**

The 2<sup>nd</sup> Applicant applied for an operating licence on **N/A**

*[Delete as appropriate. Insert the reference number of the applicant's operating licence (as set out in the operating licence). Where an application for an operating licence is in the process of being made, indicate the date on which the application was made.]*

*[Where there are more than two applicants, also give the same information for the other applicants.]*



**Jennings Racing Limited**  
(Trading as Jenningsbet)

**Policy for the promotion of social responsibility in gambling**

Jennings has, for several years, supported the promotion of Socially Responsible Gambling by providing financial support initially to the charity Gamcare and now The Great Foundation.

Gamcare & The Great Foundation has worked with Jennings Racing and other bookmakers to produce the Association of British Bookmakers approved 'Social Responsibility and Good Practice Code'. The Great Foundation is a registered charity and has become the leading authority on the provision of information, advice and practical help in addressing the social impact of gambling. They strive to develop strategies that will:

- \* Improve the understanding of the social impact of gambling
- \* Promote a responsible approach to gambling
- \* Address the needs of those adversely affected by a gambling dependency

To achieve these objectives The Great Foundation carry out a wide range of activities but in particular our support is intended to show Jennings Racing commitment towards:

- \* Contributing to research into the prevention and treatment of problem gamblers
- \* Contributing to public education on the risks of gambling and how to gamble safely
- \* Contributing to the identification of and treatment of problem gamblers

**Jennings Racing Limited**  
(Trading as Jenningsbet)

**Policy to ensure that children and other vulnerable persons will  
be protected from being harmed or exploited by gambling**

Jennings Racing, under its present and previous names has operated continuously from its Head Office in Epping, Essex since 1995. Throughout this time it has held a Betting Office Permit in the Company name and numerous individual Betting Office Licences. The Company has an exemplary record throughout its history and has never had a single matter of concern referred to either the Police, HM Customs or any Local Authority Licensing Department.

One of the key aspects of the Company's Induction and Training programme is to maintain an adult only Gambling environment within all of our shops.

The Company operates a strict No Under 18 policy. This means that any person under 18 that enters our premises will immediately be asked to leave. This policy applied equally to parents seeking to bring their babies or toddlers into our shops (even for very short periods of time). The policy is supported by clear signage displayed to the exterior of the front door as well as in prominent positions internally. The policy is also supported by the Age Verification Scheme often known as 'Challenge 21' whereby any customer who appears to be under 21 is asked to prove they are over 18. In the absence of being able to prove their age the customer will not be allowed to bet and will be asked to leave the premises. If necessary this instruction will be escalated by involving the local Police. All instances of any such request are logged by our shop staff even when the correct verification is produced.

Another key strand of the Company's Induction and Training programme is the promotion of socially responsible gambling by all of our clients. This policy is supported by specific staff training in how to recognise, respond and interact with customers who may be vulnerable to being harmed or exploited by gambling. In all instances the matter will be escalated and dealt with by the senior member of staff at the premises at the time. An important tenant of this is the Company's Self Exclusion Policy whereby a Customer can voluntarily obtain our assistance to prevent him or her from gambling for a minimum period of 6 months in all our LBO's. Once entered into, this 'pact' is strictly adhered to in all local Jennings Racing shops. Jennings Racing also provides literature in all of our offices for those customers seeking or requiring discreet support. Primarily this is provided by placing leaflets, produced and approved by The Great Foundation, in unobtrusive locations throughout our shops. All instances of customer interaction relating to possible problem gambling are logged locally and every instance of Self Exclusion is also reported and logged at our Head Office.

Jennings Racing operates Gaming machines that fully meet industry and regulatory guidelines. This means that the machines have customer safeguards indicating, for example, how long a customer has been playing as well as carrying Gamcare information within the machine.

Jennings Racing has had an ongoing relationship with Gamcare since 2004 and we are proud to confirm that we have been authenticated by the organisation as a socially responsible Company following the Gamcare assessment process.

Jennings Racing also operates a No Alcohol policy.-Company policy is for any customer seen to be consuming alcohol to be asked to stop or leave. In addition, any customers deemed not to be in total control of their actions due to the influence of either drink or drugs will not be served and asked to leave.

**Jennings Racing Limited**  
(Trading as Jenningsbet)

**Policy to ensure that gambling is conducted in a fair and open way**

Jennings Racing, under its present and previous names has operated continuously from its Head Office in Epping, Essex since 1995. Throughout this time it has held a Betting Office Permit in the Company name and numerous individual Betting Office Licences. The Company has an exemplary record throughout its history and has never had a single matter of concern referred to either the Police, HM Customs or any Local Authority Licensing Department.

Company policy ensures that:

- \* A full set of Company rules and Payout limits are prominently displayed in every Betting Shop. In addition individual sets of Rules are available from our Head Office on application.
- \* Company Rules are regularly reviewed and updated to allow for and include new types of bets.
- \* Individual Rules and Odds are also included on slips for various types of 'multiple' or 'special' bets
- \* Each shop displays a full copy of the Racing Post newspaper which provides a comprehensive list of all results. Results are also available via the shop screen systems, from shop staff or on application to our Head Office.

Jennings Racing, is registered with the Independent Bookmakers Arbitration Service (IBAS). Company policy is for all customer disputes that are not fully resolved at shop level or our Head Office to be referred to IBAS for binding arbitration.

The Company has only ever had three disputes referred to IBAS, who found in the Companys' favour each time.- Every other instance of a query or complaint has been amicably resolved at shop level.

**Jennings Racing Limited**  
(Trading as Jenningsbet)

**Policy to ensure that the business is protected from being a source of crime or disorder, being associated with crime or disorder or being used to support crime**

Jennings Racing, under its present and previous names has operated continuously from its Head Office in Epping, Essex since 1995. Throughout this time it has held a Betting Office Permit in the Company name and numerous individual Betting Office Licences. The Company has an exemplary record throughout its history and has never had a single matter of concern referred to either the Police, HM Customs or any Local Authority Licensing Department. Similarly the Company has never been or even been suggested to have been a 'source of crime or disorder'.

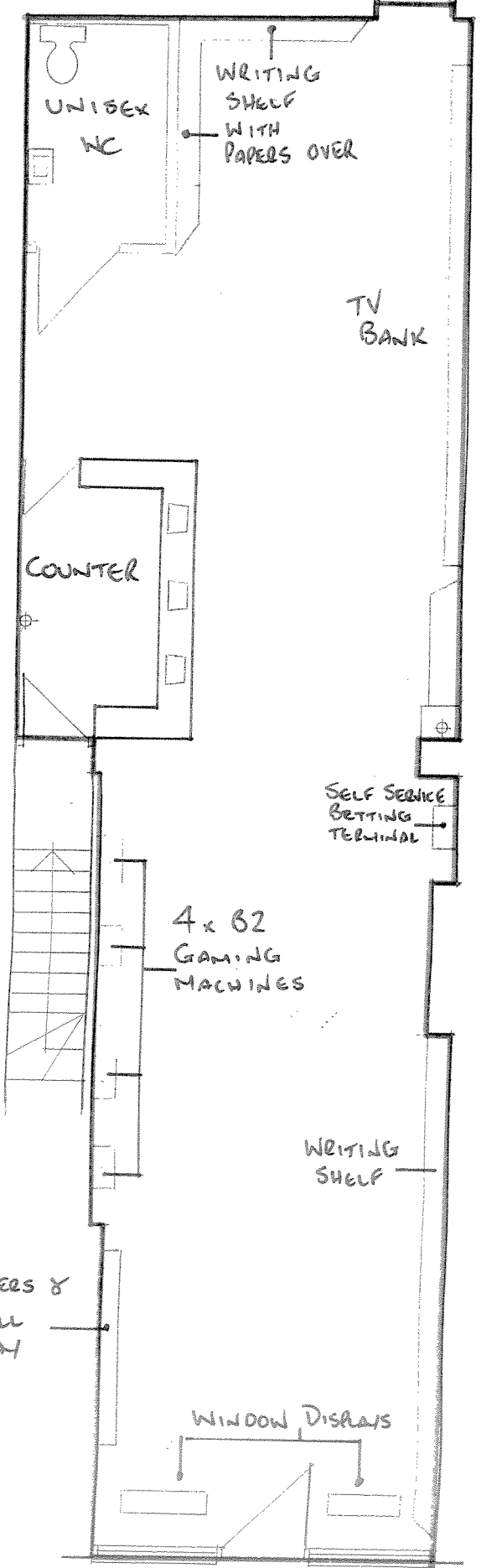
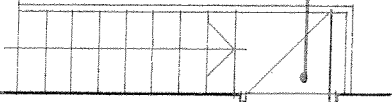
Our recruitment policy requires the completion of a detailed Application form in which the applicant is required to notify us of any criminal record. Every applicant is also required to supply a minimum of two references which are always vigorously checked prior to any appointment.

The Company has a comprehensive Induction and Training programme which ensures that all staff are prepared and able to recognise, deal with and report onwards any issues that might be of concern to the smooth operation of the business. In particular staff are required to inform Head Office of:

- \* Any unusual betting patterns, including bets placed by known competitors or known associates of competitors.
- \* Any actual or attempted use of forged bank notes – all instances are reported to the local Police
- \* Any large staking patterns either as a single bet or via a series of smaller bets
  - The Company does not accept personal cheques as payment for bets placed in our shops
  - The Company does not accept Credit Cards as payment for bets placed in our shops
- \* Any use or attempted use of alcohol – Company policy is for any customer seen to be consuming alcohol to be asked to stop or leave – any persistent 'offenders' are not allowed to place bets in our shops
- \* Any use or attempted use of illegal drugs – Company policy is for any customer seen to be using illegal drugs not to be allowed to place bets in our shops

The Company is a long-standing member of the Association of British Bookmakers (ABB) and benefits from its advice and guidelines. The Company has adopted the Proceeds of Crime Act guideline produced by the ABB.

EMERGENCY EXIT TO PRIVATE SERVICE ROAD



ENTRANCE VIA JUNCTION ROAD  
GROUND FLOOR

Title

Floor Plans

Address

Jenningsbet

Ground Floor & Basement

53 Junction Road

London, N19 5QU

Scale 1:50 @ A3

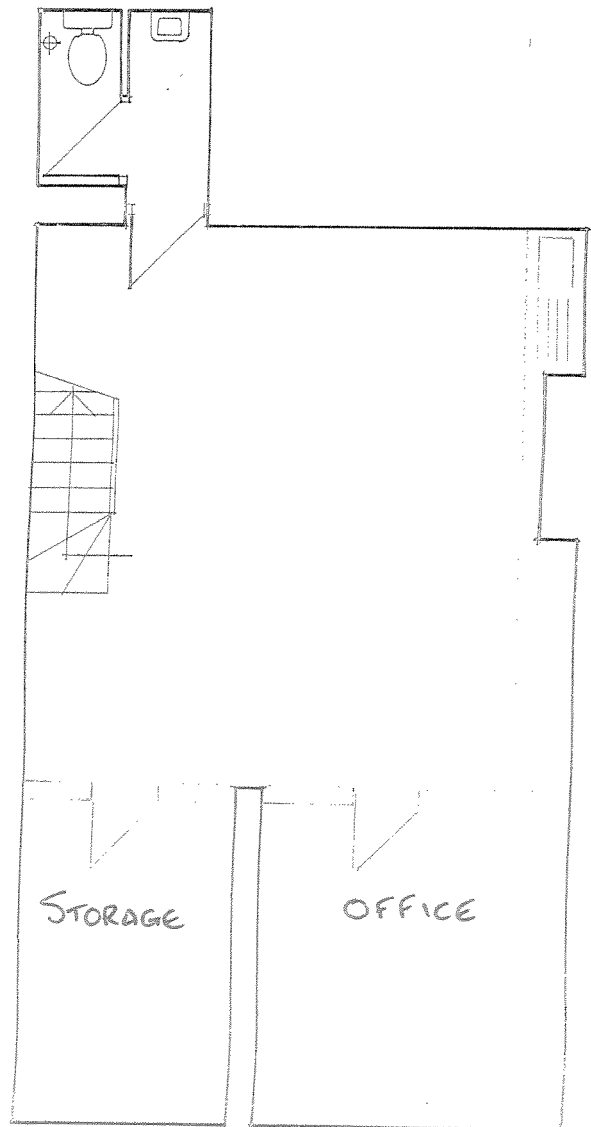
*NB. Reduced to A4.*

Date 29<sup>th</sup> July 2011

DWG no. 001.07.01

Jennings Racing Ltd

Area to be licensed =



BASEMENT





I am informed that Jennings the bookmakers may be in the process of applying for a license to trade as a bookmakers at 53 Junction Road (the old Cash City).

In the area, nearby, are Archway Children's Centre, Hargrave Park Primary School and St John's (Upper Holloway) Primary School. Junction Road is heavily used by secondary schoolchildren going to nearby St Aloysius and Mount Carmel and by those going to secondary schools out of the borough.

The Council is currently consulting on how to spend £2million on regenerating the area. Gambling will not help such regeneration.

I would also like to point out that there are a considerable number of bookmakers (eg Ladbrokes, Paddy Power, William Hill) in the Archway area; at one count a couple of years ago there were nine bookies operating within close walking distance. Another is not needed.

With so many gambling outlets concentrated in a small area near schools, further outlets have great potential to exploit children and other vulnerable people. This is an area of high deprivation, more opportunities to gamble away scarce money are not needed or to pick up the habit.

I do hope that this objection can be taken into account when considering any license application for a gambling outlet.

Thanks and regards.

Janet Burgess

Labour Councillor for Junction Ward and Executive Member for Health and Adult Social Care

**Whitton, Daniel**

---

I would like to object to the planning application on the grounds that we do not need another gaming centre in Junction Road. We already have numerous betting shops in the area and these gaming centres only encourage gambling and add nothing to the local community. I urge you to turn down the application in favour of local businesses that can make a valuable contribution to the neighbourhood.



## SCHEDULE 5

Regulations 14 and 15

## Conditions attaching to betting premises licences

## PART 1

Mandatory conditions attaching to betting premises  
licences (other than track premises licences)

1. A notice stating that no person under the age of 18 years is permitted to enter the premises shall be displayed in a prominent place at every entrance to the premises.
- 2.—(1) Access to the premises shall be from a street or from other premises with a betting premises licence.  
(2) Without prejudice to sub-paragraph (1), there shall be no means of direct access between the premises and other premises used for the retail sale of merchandise or services.
3. Subject to anything permitted by virtue of the 2005 Act, or done in accordance with paragraphs 4, 5, 6 and 7 below, the premises shall not be used for any purpose other than for providing facilities for betting.
4. Any ATM made available for use on the premises shall be located in a place that requires any customer who wishes to use it to leave any gaming machine or betting machine in order to do so.
5. No apparatus for making information or other material available in the form of sounds or visual images may be used on the premises, except for apparatus used for the following purposes—
  - (a) communicating information about, or coverage of, sporting events, including—
    - (i) information relating to betting on such an event; and
    - (ii) any other matter or information, including an advertisement, which is incidental to such an event;
  - (b) communicating information relating to betting on any event (including the result of the event) in connection with which betting transactions may be or have been effected on the premises.
6. No publications, other than racing periodicals or specialist betting publications, may be sold or offered for sale on the premises.
7. No music, dancing or other entertainment shall be provided or permitted on the premises, save for entertainment provided in accordance with paragraph 5.
- 8.—(1) No alcohol shall be permitted to be consumed on the premises at any time during which facilities for gambling are being provided on the premises.  
(2) A notice stating the condition in sub-paragraph (1) shall be displayed in a prominent place at every entrance to the premises.
9. A notice setting out the terms on which customers are invited to bet on the premises shall be displayed in a prominent place on the premises to which customers have unrestricted access.

---

*Status: This is the original version (as it was originally made). UK  
Statutory Instruments are not carried in their revised form on this site.*

---

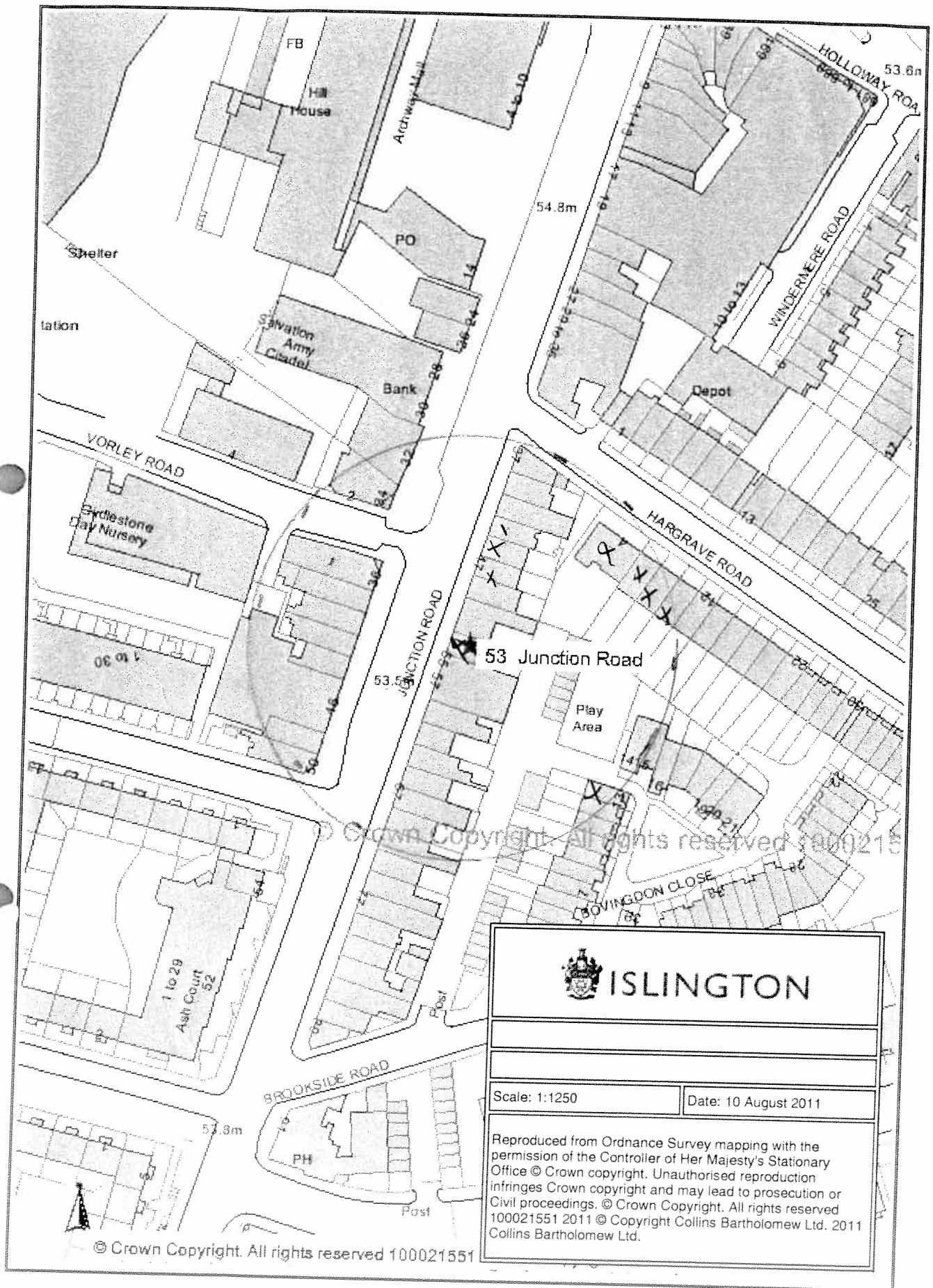
## PART 2


### Default conditions attaching to betting premises licences (other than in respect of tracks)

No facilities for gambling shall be provided on the premises between the hours of 10pm on one day and 7am on the next day.

**Extract from Islington Council's Gambling Policy 2010-2013****Saturation**

31. Islington is London's smallest Borough with multiple factors of deprivation.
32. As reported by the Responsible Gambling Strategy Board, there is evidence that some groups in the population may be more vulnerable to gambling-related harm. This includes some BME groups as well as people with low incomes. Children and young people may be particularly susceptible, as their youth and limited life experience may make them more inclined to risk-taking behaviour and less able to manage the consequences of these decisions.
33. In Islington the main opportunities to gamble in licensed premises arise from betting shops and AGCs. Since the introduction of the Gambling Act 2005, while the number of betting shops has remained constant, Islington has seen a rapid rise in the number of applications for AGCs.
34. Nationally between March 2008 and March 2009 there was an increase in the number of AGCs from 601 to 632, representing a 5% rise. Over the same period Islington has seen the number of AGCs rise from 8 to potentially 14, representing a 75% increase. The potential rise has come predominantly from "split premises" type applications; two of which have been refused and the others are still pending.
35. Islington has serious concerns around the impact a further increase in the opportunity to gamble in the Borough will have on its most vulnerable residents. Islington recognises that the relationship between health and low income exists across almost all health indicators. As a consequence the Islington Strategic Partnership has set the reduction of poverty as the primary objective of the Sustainable Community Strategy.
36. Islington has particular concerns over "split premises" applications being used as a device to increase the permitted number of high stake, high prize gaming machines.
37. As a consequence, while Islington recognises the generally permissive nature of the Gambling Act 2005, the Licensing Authority will seek to limit facilities for gambling in areas where it feels its vulnerable residents will be put at potential risk of harm.
38. The Licensing Authority intends to carry out further investigation to see whether it is necessary to introduce a policy to create a presumption against further opportunities to gamble, or against particular types of gambling, in Islington or parts of Islington. The kind of research we will look to may include:
  - An analysis of the concentration of gambling premises per hectare as against the rest of London, or per capita against London or the UK;
  - Statistical evidence regarding levels of crime and anti-social behaviour generally or around licensed premises or gambling premises in particular;
  - Statistical evidence regarding addictions generally or gambling-related addictions in particular in Islington;
  - Statistical evidence regarding levels of deprivation;
  - Evidence regarding proximity of sensitive uses such as residential estates, places of worship, addiction facilities, hostels etc;
  - Consultation responses supporting a restraint policy; and
  - Whether professional advice supports the view that further gambling facilities may impact detrimentally in these regards.



 **ISLINGTON**

---

Scale: 1:1250	Date: 10 August 2011
---------------	----------------------

Reproduced from Ordnance Survey mapping with the permission of the Controller of Her Majesty's Stationary Office © Crown copyright. Unauthorised reproduction infringes Crown copyright and may lead to prosecution or Civil proceedings. © Crown Copyright. All rights reserved 100021551 2011 © Copyright Collins Bartholomew Ltd. 2011 Collins Bartholomew Ltd.

© Crown Copyright. All rights reserved 100021551