



Report of: **Service Director, Public Protection**

Meeting of	Date	Agenda Item	Ward(s)
Licensing Sub-Committee	23 April 2013	B5	Bunhill

Delete as appropriate		Non-exempt
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**Subject: PREMISES LICENCE NEW APPLICATION**  
**RE: CORAL, 16 CITY ROAD, LONDON EC1Y 2AA**

## 1. Synopsis

- 1.1. This is an application by **Coral Racing Limited** for a licence to permit the premises to operate as a betting shop under section 159 of the Gambling Act 2005.

## 2. Background

- 2.1. The Gambling Act 2005 gives the Licensing Authority the ability to regulate gambling activities through the premises licensing regime. In discharging its responsibilities the Licensing Authority must have regard to the three licensing objectives:
- i. Preventing gambling from being a source of crime or disorder, being associated with crime or disorder or being used to support crime;
  - ii. Ensuring that gambling is conducted in a fair and open way; and
  - iii. Protecting children and other vulnerable persons from being harmed or exploited by gambling.
- 2.2. The Licensing Authority must make its decision in the context of the licensing objectives, any relevant code of guidance or guidance issued by the Gambling Commission and Islington's Gambling Policy. The Licensing Authority is expressly prohibited from taking into account expected demand for gambling facilities or whether the premises has planning or building regulations approval.
- 2.3. The council has received one representation from a local resident whose principal objection concerns the suitability of the proposed location for a gambling establishment and the potential for antisocial behaviour.

- 2.4. The council's Gambling Policy 2010-2013 recognises that the location of a premises is an important factor when determining new applications. Licensing Policy 44 sets out the types of existing premises in an area, such as schools and parks, which will lead to an application being given very careful consideration.
- 2.5. Premises licences are subject to four types of conditions:
- i. **Mandatory** – these apply to all betting shops (see appendix 3)
  - ii. **Default** – which specify opening times and may be removed by the Licensing Authority
  - iii. **Individual** – in addition to the above, the Licensing Authority can impose extra conditions, however they must not affect the lawful right to provide gaming machines. Betting shops can provide up to four gaming machines, with a maximum stake of £100 and prize payout of £500.
  - iv. **Incorporated** – these reflect requirements of the primary legislation which prohibit the provision of gambling facilities on Christmas Day and require door supervisors to be appropriately registered.
- 2.6. In addition to a premises licence, betting shop operators are also required to hold an operating licence and personal management licence. These licences are administered by the Gambling Commission and are subject to various conditions. The Gambling Commission is also responsible for issuing codes of practice which require licensees to put into place various policies for example to promote socially responsible gambling and prevent underage gambling.
- 2.7. Papers are attached as follows:
- Appendix 1: application form;
  - Appendix 2: representations;
  - Appendix 3: mandatory and default conditions;
  - Appendix 4: map of premises location.

### 3. **Recommendations**

- 3.1. The Committee shall determine the application on its merits taking into account:
- i. the licensing objectives;
  - ii. Islington Council's Gambling Policy; and
  - iii. any relevant codes of practice and guidance issued by the Gambling Commission under section 25.
- 3.2. If the committee grants the application it will be subject to:
- i. mandatory and default conditions issued under the Gambling Act 2005 and contained in appendix 3 for reference purposes; and
  - ii. any additional individual conditions imposed by the licensing authority.

### 4. **Planning Implications**

- 4.1. The current planning use of this property is a restaurant falling within the class use A3. The proposed use is A2. However, a property can switch from and A3 to A2 under permitted development rights.

### 5. **Conclusion and reasons for recommendations**

- 5.1. The Council is required to consider this application in the light of all relevant information, and if approval is given, it may attach such conditions necessary to promote the licensing objectives.

**Background papers:**


The Council's Statement of Gambling Policy 2010-13

Gambling Act 2005

Secretary of States Guidance

Final Report Clearance

**Signed by**

  
Service Director – Public Protection

Date

**Received by**

Head of Scrutiny and Democratic Services

Date

Report author: Licensing Team

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## Application for a premises licence under the Gambling Act 2005

**PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST**

If you are completing this form by hand, please write legibly in block capitals using ink. Use additional sheets if necessary (marked with the number of the relevant question). You may wish to keep a copy of the completed form for your records.

Where the application is—

- In respect of a vessel, or
- To convert an authorisation granted under the Betting, Gaming and Lotteries Act 1963 or the Gaming Act 1968,

the application should be made on the relevant form for that type of premises or application.

**Part 1 – Type of premises licence applied for**

Regional Casino  Large Casino  Small Casino   
 Bingo  Adult Gaming Centre  Family Entertainment Centre   
 Betting (Track)  Betting (Other)

Do you hold a provisional statement in respect of the premises? Yes  No

If the answer is "yes", please give the unique reference number for the provisional statement (as set out at the top of the first page of the statement):

**Part 2 – Applicant Details**

If you are an individual, please fill in Section A. If the application is being made on behalf of an organisation (such as a company or partnership), please fill in Section B.  
**Section A**

Individual applicant

1. Title: Mr  Mrs  Miss  Ms  Dr  Other (please specify)

2. Surname: \_\_\_\_\_ Other name(s): \_\_\_\_\_  
*[Use the names given in the applicant's operating licence or, if the applicant does not hold an operating licence, as given in any application for an operating licence]*

3. Applicant's address (home or business – *[delete as appropriate]*):

Postcode:

4(a) The number of the applicant's operating licence (as set out in the operating licence):

4(b) If the applicant does not hold an operating licence but is in the process of applying for one, give the date on which the application was made:

5. Tick the box if the application is being made by more than one person.   
*[Where there are further applicants, the information required in questions 1 to 4 should be included on additional sheets attached to this form, and those sheets should be clearly marked "Details of further applicants".]*

**Section B**

**Application on behalf of an organisation**

6. Name of applicant business or organisation: **Coral Racing Ltd**

*[Use the names given in the applicant's operating licence or, if the applicant does not hold an operating licence, as given in any application for an operating licence.]*

7. The applicant's registered or principal address:

**Glebe House  
Vicarage Drive  
Barking  
Essex**

Postcode: **IG11 7NS**

8(a) The number of the applicant's operating licence (as given in the operating licence): **001- 002360 - N - 102405 - 001**

8(b) If the applicant does not hold an operating licence but is in the process of applying for one, give the date on which the application was made:

9. Tick the box if the application is being made by more than one organisation.

*[Where there are further applicants, the information required in questions 6 to 8 should be included on additional sheets attached to this form, and those sheets should be clearly marked "Details of further applicants".]*

**Part 3 – Premises Details**

10. Proposed trading name to be used at the premises (if known): **Coral**

11. Address of the premises (or, if none, give a description of the premises and their location):

**16 City Road  
London**

Postcode: **EC1Y 2AA**

12. Telephone number at premises (if known): **Not yet known**

13. If the premises are in only a part of a building, please describe the nature of the building (for example, a shopping centre or office block). The description should include the number of floors within the building and the floor(s) on which the premises are located.

**Ground floor lock-up shop in a five-storey building (plus converted loft space) with self-contained commercial & residential use on the upper floors. Main road location.**

14(a) Are the premises situated in more than one licensing authority area? **No**

14(b). If the answer to question 14(a) is yes, please give the names of all the licensing authorities within whose area the premises are partly located, **other than the licensing authority to which this application is made:**

**Part 4 – Times of operation**

15(a). Do you want the licensing authority to exclude a default condition so that the premises may be used for longer periods than would otherwise be the case? **No** [delete as appropriate] [Where the relevant kind of premises licence is not subject to any default conditions, the answer to this question will be no.]

15(b). If the answer to question 15(a) is yes, please complete the table below to indicate the times when you want the premises to be available for use under the premises licence.

	Start	Finish	Details of any seasonal variation
Mon	hh:mm	hh:mm	
Tue			
Wed			
Thurs			
Fri			
Sat			
Sun			

16. If you wish to apply for a premises licence with a condition restricting gambling to specific periods in a year, please state the periods below using calendar dates:

**Part 5 – Miscellaneous**

17. Proposed commencement date for licence (leave blank if you want the licence to commence as soon as it is issued):

18(a). Does the application relate to premises which are part of a track or other sporting venue which already has a premises licence? **No**

18(b). If the answer to question 18(a) is yes, please confirm by ticking the box that an application to vary the main track premises licence has been submitted with this application.

19(a). Do you hold any other premises licences that have been issued by this licensing authority?

**Yes – five, as listed below**

19(b). If the answer to question 19(a) is yes, please provide full details:

369 Holloway Road, London, N7 0RN  
148-150 Essex Road, London, N1 8LY  
60 Penton Street, Islington, London, N1 9PZ  
97 Southgate Road, London, N1 3JS  
117 Stroud Green Road, London, N4 3PX

20. Please set out any other matters which you consider to be relevant to your application:

**Part 6 – Declarations and Checklist (Please tick)**

I confirm that, to the best of my knowledge, the information contained in this application is true. I understand that it is an offence under section 342 of the Gambling Act 2005 to give information which is false or misleading in, or in relation to, this application. ✓

I confirm that the applicant(s) have the right to occupy the premises. ✓

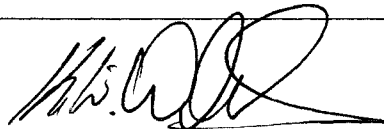
Checklist:

- Payment of the appropriate fee has been is enclosed ✓
- A plan of the premises is enclosed ✓
- I understand that if the above requirements are not complied with the application may be rejected ✓
- I understand that it is now necessary to advertise the application and give the appropriate notice to the responsible authorities ✓

**Part 7 – Signatures**

21. Signature of applicant or applicant's solicitor or other duly authorised agent. If signing on behalf of the applicant, please state in what capacity:

Signature:



Print name: **Kevin Williams**

Date: **20<sup>th</sup> February 2013**

Capacity: **Development  
Manager**

22. For joint applications, signature of 2nd applicant, or 2nd applicant's solicitor or other authorised agent. If signing on behalf of the applicant, please state in what capacity:

Signature:

Print name:

Date: (dd/mm/yyyy)

Capacity:

*Where there are more than two applicants, please use an additional sheet clearly marked "Signature(s) of further applicant(s)". The sheet should include all the information requested in paragraphs 21 and 22.]*

*[Where the application is to be submitted in an electronic form, the signature should be generated electronically and should be a copy of the person's written signature.]*

**Part 8 – Contact Details**

23(a) Please give the name of a person who can be contacted about the application:

**Kevin Williams**

23(b) Please give one or more telephone numbers at which the person identified in question 23(a) can be contacted:

**Office: 01708 379227**

**Mobile: 07714 063429**

24. Postal address for correspondence associated with this application:

**Kevin Williams**

**Coral**

**19 – 21 Station Road**

**Harold Wood**

**Essex**

Postcode: **RM3 0BP**

25. If you are happy for correspondence in relation to your application to be sent via e-mail, please give the e-mail address to which you would like correspondence to be sent:

**kevin.williams@galacoral.com**



**Notice of application for a Premises Licence (Form A)**

This notice is issued in accordance with regulations made under section 160 of the Gambling Act 2005

Notice is hereby given that: **Coral Racing Ltd**

of the following address:

**Glebe House  
Vicarage Drive  
Barking  
Essex**

Postcode: **IG11 7NS**

the number of whose operating licence is

**001- 002360 - N - 102405 - 001**

has made an application for a

**Betting (Other)** premises licence.

The application relates to the following premises:

**Coral** (trading name to be used at the premises)

**16 City Road  
London  
EC1Y 2AA**

The application for a premises licence has been made to the following licensing authority:

**Licensing Service, Public Protection Division, London Borough of Islington,  
222 Upper Street, London**

Postcode: **N1 1XR**

Website: [www.islington.gov.uk](http://www.islington.gov.uk)

Information about the application is available from the licensing authority, including the arrangements for viewing the details of the application.

The following person connected with the applicant is able to give further information about the application:

**Kevin Williams  
Development Manager**

Office: **01708 379227**  
Mobile: **07714 063429**

Email: [kevin.williams@galacoral.com](mailto:kevin.williams@galacoral.com)

**Any representations under section 161 of the Gambling Act 2005 must be made no later than the following date:**

**21<sup>st</sup> March 2013**

Subject: CORAL, 16 CITY Road, London, EC1Y 2AA

Dear Terrie,

My husband and I along with two young children aged 3 and 1. We are strongly against the betting premises licence being considered for 16 City Road London EC1Y 2AA for the reasons stated below:

We have two children under 3 years of age. I walk by 16 City Road at the very least 2 times a day and very often several times more as that is the route to Waitrose, Golden Lane, the park, Old Street Tube Station, my child's pre-school, etc. With the clientele that a betting shop will attract, I would not feel safe walking past the shop several times a day. Especially since my 3 year old likes to walk a few steps ahead or behind me.

There is a large risk of increased crime. As we already have a strip club (For Your Eyes Only) on that road and a low cost travel lodge and pub, adding a betting shop will only increase the likelihood for more crime and disorder. Since the arrival of these places, we have noticed an increase in street drinkers and vagrants in the area. Additionally, our building has had many break-ins in the past and we fear adding a betting shop could increase this risk. Mainly since it is shown that gambling goes hand and hand with criminal activity. I worry about the people that may lose money and take out their frustrations on the buildings and/or people in our area.

"There's also a link between gambling and alcohol abuse. Many gambling addicts are also addicted to alcohol. Rates of depression and attempted suicide among gambling addicts are around double the national average. Gambling addicts are also more likely to go to prison as a result of criminal activity. This is almost entirely theft and fraud." This quote is taken directly from a the NHS site.  
(<http://www.nhs.uk/Livewell/addiction/Pages/gamblingaddiction.aspx>)  
<<http://www.nhs.uk/Livewell/addiction/Pages/gamblingaddiction.asp>>

There are already too many gambling shops within a short distance from EC1Y 2AA. Below is a list of 14 existing Coral and Ladbroke shops less than 0.70 miles away. Adding yet another betting shop to the area is unnecessary and would only increase the potential criminal activity in the area. There is definitely no shortage of places to gamble within the area. Additionally, there are already 10 Coral betting shops within 0.7 miles and adding another one would be against the licensing objective of promoting fair and open gambling due to the prevalence of a large number of Coral shops in the area.

Coral Shop Addresses	Distance
1. 163 Salisbury House Shops, London Wall, London, Greater London, EC2M 5QD	
0.31 Miles	
2. Basement Prem with Grd Fl Entr, 6, Broad Street Place, London, Greater London, EC2M 7JH	
0.32 Miles	
3. Basement, 226, Bishopsgate, London, Greater London, EC2M 4QD	
0.43 Miles	
4. Ground Floor Entrance, 170, Bishopsgate, London, Greater London, EC2M 4NQ	
0.45 Miles	
5. 14, New Street, London, EC2M 4TR	0.46
Miles	
6. Fish Street Hill, 55, King William Street, London, Greater London, EC3R 9AD	
0.52 Miles	
7. 30, Bush Lane, London, Greater London, EC4N 0AN	0.59
Miles	

- 8. Basement with Grd Flr Entrance, 59/60, Cornhill, London, Greater London, EC3V 3PD  
0.63 Miles
- 9. Basement, 106, Leadenhall Street, London, Greater London, EC3A 4AA  
0.66 Miles
- 10. 74-75, Watling Street, London, Greater London, EC4M 9BJ  
0.68 Miles

Ladbrokes Self Serve/Gambling machines/Shop Address	Distance
11. City Way 124/128 City Road London EC1V 2NJ	0.3
Miles	
12. Liverpool St Station, Unit 18, Balcony Level, Liverpool Street Station, London, EC2M 7PY	
0.4 Miles	
13. Moorgate, 48 - 54 Moorgate, London, EC2R 6EL	0.4
Miles	
14. Middlesex Street, 124 Middlesex Street, London, E1 7HY	0.7
Miles	

There is an Independent, co-educational Primary school called Lyceum which is 0.10 miles away. I know for a fact that the children walk to Bunhill Fields and the Artillery Grounds for their physical activities. If my children were to attend that school, I would not want them to be in such close proximity to a gambling shop especially when the children are walking to their activities and they outnumber the adults.

Our residents are made up of young couples with children, elderly people and young city workers. Another betting shop is not what our neighbourhood or society needs as it may pose a threat to the safety of young children and elderly people residing here, as well as the safety of our building from break-ins.

We would like for our information to remain anonymous, as we have two small children. As well, my husband works long hours and travels a lot and I would not feel safe having our personal information passed on or posted for the public to see.

Thank you for your help in this matter.

Kind regards

**Nash, Rosemary**

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**From:** [REDACTED]  
**Sent:** 01 March 2013 10:20  
**To:** Licensing  
**Subject:** Gambling Act 2005- Application for a premises licence Re Coral 16 City Road London EC1Y 2AA

Dear Council,

Thank you for sending me the letter re a betting premises licence being considered for 16 City Road London EC1Y 2AA.

I live in [REDACTED] so am directly affected by the opening of a Coral betting shop near my home.

I am strongly against such a license being granted, for the following reasons:

· We already have a "For Your Eyes Only" club as well as several late night opening bars. I am concerned that adding a betting shop would contribute to attracting potential crime and disorder. I have increasingly seen street drinkers and vagrants in our neighbourhood which is atypical as in the past this was a safe quiet neighbourhood bordering the City of London.

· There is already a Coral betting shop on 226 Bishopsgate, 14B New Street, 150 Essex road, 60 Penton Street all in the surrounding area as well as bookmakers nearby 16 City Road called Joe Jennings on 173A Old street and a William Hill on 204 City Road. Adding yet another betting shop to the area is unnecessary and in my opinion extends potential criminal activity across Old Street and City Road. If anyone wanted to go gambling, they could do so at existing premises in Old Street.

· The residents of my building comprise young couples with children, elderly people and young city workers. A betting shop is not desired in our neighbourhood and may pose a threat to the young children and elderly people residing here.

Thank you for your kind attention.

Best regards,

[REDACTED]

[REDACTED]

**Mandatory conditions attaching to betting premises licences  
(other than track premises licences)**

1. A notice stating that no person under the age of 18 years is permitted to enter the premises shall be displayed in a prominent place at every entrance to the premises.
2. (1) Access to the premises shall be from a street or from other premises with a betting premises licence.  
(2) Without prejudice to sub-paragraph (1), there shall be no means of direct access between the premises and other premises used for the retail sale of merchandise or services.
3. Subject to anything permitted by virtue of the 2005 Act, or done in accordance with paragraphs 4, 5, 6 and 7 below, the premises shall not be used for any purpose other than for providing facilities for betting.
4. Any ATM made available for use on the premises shall be located in a place that requires any customer who wishes to use it to leave any gaming machine or betting machine in order to do so.
5. No apparatus for making information or other material available in the form of sounds or visual images may be used on the premises, except for apparatus used for the following purposes—
  - (a) communicating information about, or coverage of, sporting events, including—
    - (i) information relating to betting on such an event; and
    - (ii) any other matter or information, including an advertisement, which is incidental to such an event;
  - (b) communicating information relating to betting on any event (including the result of the event) in connection with which betting transactions may be or have been effected on the premises.
6. No publications, other than racing periodicals or specialist betting publications, may be sold or offered for sale on the premises.
7. No music, dancing or other entertainment shall be provided or permitted on the premises, save for entertainment provided in accordance with paragraph 5.
8. (1) No alcohol shall be permitted to be consumed on the premises at any time during which facilities for gambling are being provided on the premises.  
(2) A notice stating the condition in sub-paragraph (1) shall be displayed in a prominent place at every entrance to the premises.
9. A notice setting out the terms on which customers are invited to bet on the premises shall be displayed in a prominent place on the premises to which customers have unrestricted access.

**Default conditions attaching to betting premises licences  
(other than in respect of tracks)**

1. No facilities for gambling shall be provided on the premises between the hours of 10pm on one day and 7am on the next day.

