



Report of: **Service Director, Public Protection**

Meeting of	Date	Agenda Item	Ward(s)
Licensing Sub-Committee	23 rd April 2013	B1	Clerkenwell

Delete as appropriate		Non-exempt
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Subject: PREMISES LICENCE NEW APPLICATION
Sainsbury's, Ground Floor, 91-93 St John Street, London EC1M

1. Synopsis

- 1.1 This is an application for a new premise licence under the Licensing Act 2003.
- 1.2 The new application is to:
 - i) permit the premises to sell alcohol, off supplies, Mondays to Sundays from 08:00 until 23:00.

2. Recommendations

- 2.1 To determine the application for a new premises licence under Section 17 of the Licensing Act 2003.
- 2.2 If the Committee grants the application it should be subject to:
 - i. conditions prepared by the Licensing Officer which are consistent with the Operating Schedule (See appendix 3);
 - ii. conditions recommended by responsible Authorities (see appendix 3); and
 - iii. any conditions deemed necessary by the Committee to promote the four licensing objectives.

3. Background

3.1 Papers are attached as follows:-

- Appendix 1: application form;
- Appendix 2: representations;
- Appendix 3: suggested conditions and map of premises location.

3.2 There is a premises licence currently in effect at this location held by a previous operator under the name "Bar 38". This licence allows:

- the premises to sell alcohol, on and off supplies, Mondays to Sundays from 11:00 until 23:00;
- the playing of recorded music, Thursdays to Saturdays from 20:00 until 23:00.

3.3 A second premises licence held in respect of these premises, when it operated as Larder Restaurant, lapsed in January 2012 when the company holding the licence was deemed insolvent. This licence allowed:

- The premises to sell alcohol for consumption on the premises, Mondays to Saturdays from 11:00 to 23:00, and 11:00 to 22:30 on Sundays.
- The premises to sell alcohol for consumption off the premises, Mondays to Saturdays from 08:00 to 00:00, and 09:00 to 22:30 on Sundays.
- The playing of recorded music, Mondays to Saturdays from 08:00 to 00:00, and 09:00 to 22:30 on Sundays.
- The provision of Late Night Refreshment, Mondays to Sundays until 00:00.

3.4 The premises is located within the Bunhill and Clerkenwell Cumulative Impact Policy area, adopted by the Council on 24 January 2013.

3.5 The Licensing Authority has received 12 letters of representation, and the author of one has requested that they remain anonymous.

4. Planning Implications

4.1 Islington's Planning Service have confirmed that the site has permission to operate with restaurant (A3) or retail (A1) use in respect of the ground floor and basement. There are conditions restricting the A3 use between the hours of 8am and 11pm, Monday to Saturday, with no consent for Sundays or Bank Holidays. Planning have confirmed that these restrictions do not apply to supermarket use, which is A1.

5. Conclusion and reasons for recommendations

5.1 The Council is required to consider this application in the light of all relevant information, and if approval is given, it may attach such conditions necessary to promote the licensing objectives.

Background papers:

The Council's Statement of Licensing Policy

Licensing Act 2003

Secretary of States Guidance

Final Report Clearance

Signed by


Service Director – Public Protection

Date 10/4/13

Received by

Head of Scrutiny and Democratic Services

Date

Report author: Licensing Service

Tel: 020 75027 3031

E-mail: licensing@islington.gov.uk

**Application for a premises licence to be granted
under the Licensing Act 2003**

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form.
If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.
You may wish to keep a copy of the completed form for your records.

I/We Sainsbury's Supermarkets Ltd

(Insert name(s) of applicant)

apply for a premises licence under section 17 of the Licensing Act 2003 for the premises described in Part 1 below (the premises) and I/we are making this application to you as the relevant licensing authority in accordance with section 12 of the Licensing Act 2003

Part 1 – Premises Details

Postal address of premises or, if none, ordnance survey map reference or description Sainsbury's Ground Floor 91-93 St John Street			
Post town	London	Post code	EC1M 4NU

Telephone number at premises (if any)	
Non-domestic rateable value of premises	£139,000

Part 2 - Applicant Details

Please state whether you are applying for a premises licence as
Please tick yes

- | | | |
|---|-------------------------------------|-----------------------------|
| a) an individual or individuals * | <input type="checkbox"/> | please complete section (A) |
| b) a person other than an individual * | | |
| i. as a limited company | <input checked="" type="checkbox"/> | please complete section (B) |
| ii. as a partnership | <input type="checkbox"/> | please complete section (B) |
| iii. as an unincorporated association or | <input type="checkbox"/> | please complete section (B) |
| iv. other (for example a statutory corporation) | <input type="checkbox"/> | please complete section (B) |
| c) a recognised club | <input type="checkbox"/> | please complete section (B) |

- d) a charity please complete section (B)
- e) the proprietor of an educational establishment please complete section (B)
- f) a health service body please complete section (B)
- g) a person who is registered under Part 2 of the Care Standards Act 2000 (c14) in respect of an independent hospital in Wales please complete section (B)
- ga) a person who is registered under Chapter 2 of Part 1 of the Health and Social Care Act 2008 (within the meaning of that Part) in an independent hospital in England please complete section (B)
- h) the chief officer of police of a police force in England and Wales please complete section (B)

* If you are applying as a person described in (a) or (b) please confirm:

Please tick yes

- I am carrying on or proposing to carry on a business which involves the use of the premises for licensable activities; or
- I am making the application pursuant to a
 - statutory function or
 - a function discharged by virtue of Her Majesty's prerogative

(A) INDIVIDUAL APPLICANTS (fill in as applicable)

Mr <input type="checkbox"/>	Mrs <input type="checkbox"/>	Miss <input type="checkbox"/>	Ms <input type="checkbox"/>	Other Title (for example, Rev)	
Surname			First names		
I am 18 years old or over				<input type="checkbox"/> Please tick yes	
Current postal address if different from premises address					
Post Town				Postcode	
Daytime contact telephone number					
E-mail address (optional)					

SECOND INDIVIDUAL APPLICANT (if applicable)

Mr <input type="checkbox"/>	Mrs <input type="checkbox"/>	Miss <input type="checkbox"/>	Ms <input type="checkbox"/>	Other Title (for example, Rev)	
Surname			First names		
I am 18 years old or over				<input type="checkbox"/> Please tick yes	
Current postal address if different from premises address					
Post Town				Postcode	
Daytime contact telephone number					
E-mail address (optional)					

(B) OTHER APPLICANTS

Please provide name and registered address of applicant in full. Where appropriate please give any registered number. In the case of a partnership or other joint venture (other than a body corporate), please give the name and address of each party concerned.

Name Sainsbury's Supermarkets Ltd
Address 33 Holborn London EC1N 2HT
Registered number (where applicable) 03261722
Description of applicant (for example, partnership, company, unincorporated association etc.) Company
Telephone number (if any) 020 7695 6000
E-mail address (optional) N/A

Part 3 Operating Schedule

When do you want the premises licence to start?

Day			Month			Year		
0	9	0	3	2	0	1	3	

If you wish the licence to be valid only for a limited period, when do you want it to end?

Day			Month			Year		

Please give a general description of the premises (please read guidance note1)

A supermarket which is to sell a broad range of groceries, household products and alcohol.

Situated at Ground Floor, 91-93 St John Street, London, EC1M 4NU.

If 5,000 or more people are expected to attend the premises at any one time, please state the number expected to attend.

What licensable activities do you intend to carry on from the premises?

(Please see sections 1 and 14 of the Licensing Act 2003 and Schedules 1 and 2 to the Licensing Act 2003)

Provision of regulated entertainment

Please tick yes

- a) plays (if ticking yes, fill in box A)
- b) films (if ticking yes, fill in box B)
- c) indoor sporting events (if ticking yes, fill in box C)
- d) boxing or wrestling entertainment (if ticking yes, fill in box D)
- e) live music (if ticking yes, fill in box E)
- f) recorded music (if ticking yes, fill in box F)
- g) performances of dance (if ticking yes, fill in box G)
- h) anything of a similar description to that falling within (e), (f) or (g) (if ticking yes, fill in box H)

Provision of late night refreshment (if ticking yes, fill in box I)

Supply of alcohol (if ticking yes, fill in box J)

In all cases complete boxes K, L and M

A

Plays Standard days and timings (please read guidance note 6)			Will the performance of a play take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	<input type="checkbox"/>
Day	Start	Finish		Outdoors	<input type="checkbox"/>
Mon			Please give further details here (please read guidance note 3)	Both	<input type="checkbox"/>
Tue			State any seasonal variations for performing plays (please read guidance note 4)		
Wed			Non standard timings. Where you intend to use the premises for the performance of plays at different times to those listed in the column on the left, please list (please read guidance note 5)		
Thur					
Fri					
Sat					
Sun					

B

Films Standard days and timings (please read guidance note 6)			Will the exhibition of films take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	<input type="checkbox"/>
				Outdoors	<input type="checkbox"/>
				Both	<input type="checkbox"/>
Day	Start	Finish	Please give further details here (please read guidance note 3)		
Mon					
Tue			State any seasonal variations for the exhibition of films (please read guidance note 4)		
Wed					
Thur			Non standard timings. Where you intend to use the premises for the exhibition of films at different times to those listed in the column on the left, please list (please read guidance note 5)		
Fri					
Sat					
Sun					

C

Indoor sporting events Standard days and timings (please read guidance note 6)			<u>Please give further details</u> (please read guidance note 3)
Day	Start	Finish	
Mon			
Tue			<u>State any seasonal variations for indoor sporting events</u> (please read guidance note 4)
Wed			
Thur			<u>Non standard timings. Where you intend to use the premises for indoor sporting events at different times to those listed in the column on the left, please list</u> (please read guidance note 5)
Fri			
Sat			
Sun			

D

Boxing or wrestling entertainments Standard days and timings (please read guidance note 6)			<u>Will the boxing or wrestling entertainment take place indoors or outdoors or both – please tick</u> (please read guidance note 2)	Indoors	<input type="checkbox"/>
				Outdoors	<input type="checkbox"/>
				Both	<input type="checkbox"/>
Day	Start	Finish	<u>Please give further details here</u> (please read guidance note 3)		
Mon					
			<u>State any seasonal variations for boxing or wrestling entertainment</u> (please read guidance note 4)		
Tue					
			<u>Non standard timings. Where you intend to use the premises for boxing or wrestling entertainment at different times to those listed in the column on the left, please list</u> (please read guidance note 5)		
Wed					
Thur					
Fri					
Sat					
Sun					

E

Live music Standard days and timings (please read guidance note 6)			Will the performance of live music take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	<input type="checkbox"/>
				Outdoors	<input type="checkbox"/>
				Both	<input type="checkbox"/>
Day	Start	Finish	Please give further details here (please read guidance note 3)		
Mon					
			State any seasonal variations for the performance of live music (please read guidance note 4)		
Tue					
			Non standard timings. Where you intend to use the premises for the performance of live music at different times to those listed in the column on the left, please list (please read guidance note 5)		
Wed					
Thur					
Fri					
Sat					
Sun					

F

Recorded music Standard days and timings (please read guidance note 6)			<u>Will the playing of recorded music take place indoors or outdoors or both – please tick</u> (please read guidance note 2)	Indoors	<input type="checkbox"/>
				Outdoors	<input type="checkbox"/>
				Both	<input type="checkbox"/>
Day	Start	Finish	<u>Please give further details here</u> (please read guidance note 3)		
Mon					
Tue					
Wed			<u>State any seasonal variations for the playing of recorded music</u> (please read guidance note 4)		
Thur					
Fri			<u>Non standard timings. Where you intend to use the premises for the playing of recorded music at different times to those listed in the column on the left, please list</u> (please read guidance note 5)		
Sat					
Sun					

G

Performances of dance Standard days and timings (please read guidance note 6)			<u>Will the performance of dance take place indoors or outdoors or both – please tick</u> (please read guidance note 2)	Indoors	<input type="checkbox"/>
				Outdoors	<input type="checkbox"/>
				Both	<input type="checkbox"/>
Day	Start	Finish	<u>Please give further details here</u> (please read guidance note 3)		
Mon					
Tue			<u>State any seasonal variations for the performance of dance</u> (please read guidance note 4)		
Wed					
Thur			<u>Non standard timings. Where you intend to use the premises for the performance of dance at different times to those listed in the column on the left, please list</u> (please read guidance note 5)		
Fri					
Sat					
Sun					

H

<p>Anything of a similar description to that falling within (e), (f) or (g) Standard days and timings (please read guidance note 6)</p>			<p><u>Please give a description of the type of entertainment you will be providing</u></p>		
Day	Start	Finish	<p>Will this entertainment take place indoors or outdoors or both – please tick (please read guidance note 2)</p>	Indoors	<input type="checkbox"/>
Mon				Outdoors	<input type="checkbox"/>
				Both	<input type="checkbox"/>
Tue			<p><u>Please give further details here</u> (please read guidance note 3)</p>		
Wed					
Thur			<p><u>State any seasonal variations for entertainment of a similar description to that falling within (e), (f) or (g)</u> (please read guidance note 4)</p>		
Fri					
Sat			<p><u>Non standard timings. Where you intend to use the premises for the entertainment of a similar description to that falling within (e), (f) or (g) at different times to those listed in the column on the left, please list</u> (please read guidance note 5)</p>		
Sun					

1

Late night refreshment Standard days and timings (please read guidance note 6)			Will the provision of late night refreshment take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	<input type="checkbox"/>
				Outdoors	<input type="checkbox"/>
				Both	<input type="checkbox"/>
Day	Start	Finish			
Mon			<u>Please give further details here</u> (please read guidance note 3)		
Tue					
Wed			<u>State any seasonal variations for the provision of late night refreshment</u> (please read guidance note 4)		
Thur					
Fri			<u>Non standard timings. Where you intend to use the premises for the provision of late night refreshment at different times, to those listed in the column on the left, please list</u> (please read guidance note 5)		
Sat					
Sun					

J

Supply of alcohol Standard days and timings (please read guidance note 6)			Will the supply of alcohol be for consumption (Please tick box) (please read guidance note 7)	On the premises	<input type="checkbox"/>
				Off the premises	<input checked="" type="checkbox"/>
				Both	<input type="checkbox"/>
Day	Start	Finish	State any seasonal variations for the supply of alcohol (please read guidance note 4)		
Mon	0800	2300			
Tue	0800	2300			
Wed	0800	2300			
Thur	0800	2300			
Fri	0800	2300			
Sat	0800	2300			
Sun	0800	2300			
			Non standard timings. Where you intend to use the premises for the supply of alcohol at different times to those listed in the column on the left, please list (please read guidance note 5)		

State the name and details of the individual whom you wish to specify on the licence as premises supervisor

Name Joanne Surguy	
Address 	
Postcode	██████████
Personal Licence number (if known) 06/00209/BEXLEY/LI	
Issuing licensing authority (if known) London Borough of Bexley	

K

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8)

The premises will sell other age restricted products.

L

Hours premises are open to the public Standard days and timings (please read guidance note 6)			State any seasonal variations (please read guidance note 4) The opening hours of the store are not a licensable activity and the applicant asks that the hours not be restricted by the premises licence.
Day	Start	Finish	Non standard timings. Where you intend the premises to be open to the public at different times from those listed in the column on the left, please list (please read guidance note 5)
Mon	0000	2400	
Tue	0000	2400	
Wed	0000	2400	
Thur	0000	2400	
Fri	0000	2400	
Sat	0000	2400	
Sun	0000	2400	

M Describe the steps you intend to take to promote the four licensing objectives:

a) General – all four licensing objectives (b,c,d,e) (please read guidance note 9)

The applicant is aware that the premises are covered by the special policy relating to cumulative impact in relation to Clerkenwell.

It believes that, due to the steps that it will take to promote the licensing objectives, it will not add to the cumulative impact already being experienced in the area.

The applicant proposes the steps outlined in the following four licensing objectives set out below.

b) The prevention of crime and disorder

1. The licence holder will ensure that the premises benefit from a CCTV system that operates at all times when licensable activities are taking place.
 2. The system will incorporate a camera covering each of the entrance doors and the main alcohol display area and will be capable of providing an image which is regarded as identification standard. The precise positions of the cameras may be agreed, subject to compliance with Data Protection legislation, with the police from time to time.
 3. The system will incorporate a recording facility and any recording will be retained and stored in a suitable and secure manner for a minimum of 30 days and will be made available, subject to compliance with Data Protection legislation, to the police for inspection on request.
 4. The system must be able to export recorded images to a removable means e.g. CD/DVD and have its own software enabled to allow playback/review.
 5. A member of staff trained in the use of the CCTV system must be available at the premises at all times that the premises are open to the public.
 6. The system will display, on any recording, the correct time and date of the recording.
 7. All cashiers shall be instructed to record in an incident book/register:
 - All incidents of crime and disorder occurring at the premises
 - Details of occasions when the police are called to the premises
- This book/register will be available for inspection by a police officer on request.

c) Public safety

The applicant will at all times maintain adequate levels of staff and security. Such staff and security levels will be disclosed, on request, to the licensing authority and police.

d) The prevention of public nuisance

Signage will be displayed at the exit of the premises requesting customers leaving the premises late at night to do so quietly and with consideration so as not to disturb nearby residents.

e) The protection of children from harm

1. The premises licence holder will ensure that an age verification policy will apply to the premises whereby all cashiers will be trained to ask any customer attempting to purchase alcohol, who appears to be under the age of 25 years (or older if the licence holder so elects) to produce, before being sold alcohol, identification being a passport or photocard driving licence bearing a holographic mark or other form of identification bearing the customer's photograph, date of birth and the Proof of Age Standards Scheme (or similarly accredited scheme) hologram.

2. All staff engaged or to be engaged in the sale of alcohol on the premises shall receive the following training in age restricted sales:

- Induction training which must be completed and documented prior to the sale of alcohol by the staff member.
- Refresher/reinforcement training at intervals of no more than 6 months.

Training records will be available for inspection by a police officer on request.

3. All cashiers shall be trained to record refusals of sales of alcohol in a refusals register. The register will contain:

- details of the time and date the refusal was made;
- the name of the staff member refusing the sale;
- details of the alcohol the person attempted to purchase.

This register will be available for inspection by a police officer on request.

Please tick yes

- I have made or enclosed payment of the fee
- I have enclosed the plan of the premises
- I have sent copies of this application and the plan to responsible authorities and others where applicable
- I have enclosed the consent form completed by the individual I wish to be premises supervisor, if applicable
- I understand that I must now advertise my application
- I understand that if I do not comply with the above requirements my application will be rejected

IT IS AN OFFENCE, LIABLE ON CONVICTION TO A FINE UP TO LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003 TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION

Part 4 – Signatures (please read guidance note 10)

Signature of applicant or applicant's solicitor or other duly authorised agent (See guidance note 11). If signing on behalf of the applicant please state in what capacity.

Signature	WShenwood
Date	7 February 2013
Capacity	Solicitors duly authorised on behalf of the Applicant

For joint applications signature of 2nd applicant or 2nd applicant's solicitor or other authorised agent. (please read guidance note 12). If signing on behalf of the applicant please state in what capacity.

Signature	
Date	
Capacity	

Contact name (where not previously given) and postal address for correspondence associated with this application (please read guidance note 13)

Winckworth Sherwood LLP
(Ref: CVE/26508/1613/RPB)
Minerva House
5 Montague Close

Post town	London	Post code	SE1 9BB
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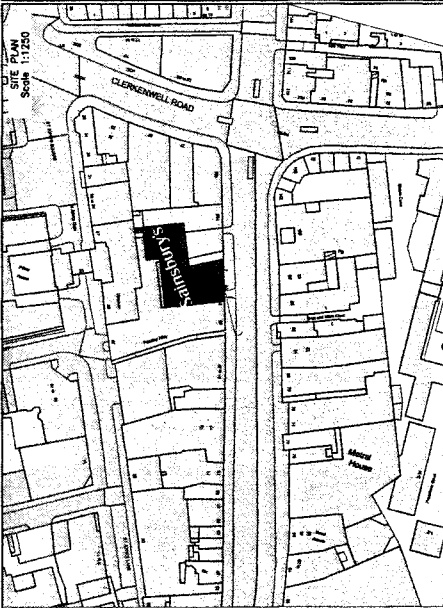
Telephone number (if any)	020 7593 0277
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If you would prefer us to correspond with you by e-mail your e-mail address (optional)
cedwards@wslaw.co.uk

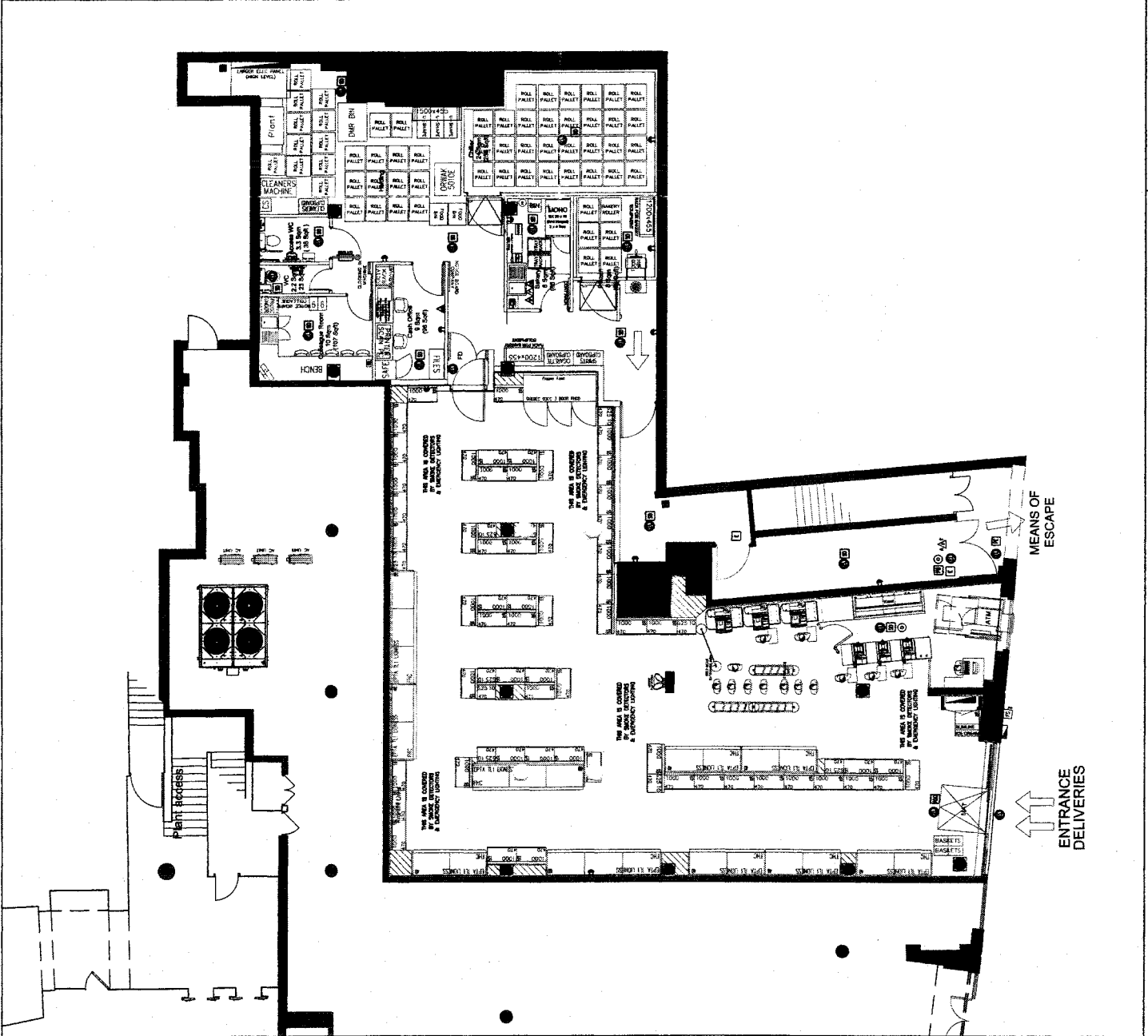
Notes for Guidance

1. Describe the premises. For example the type of premises, its general situation and layout and any other information which could be relevant to the licensing objectives. Where your application includes off-supplies of alcohol and you intend to provide a place for consumption of these off-supplies you must include a description of where the place will be and its proximity to the premises.
2. Where taking place in a building or other structure please tick as appropriate. Indoors may include a tent.
3. For example the type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.
4. For example (but not exclusively), where the activity will occur on additional days during the summer months.
5. For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.
6. Please give timings in 24 hour clock (e.g. 16:00) and only give details for the days of the week when you intend the premises to be used for the activity.
7. If you wish people to be able to consume alcohol on the premises please tick on, if you wish people to be able to purchase alcohol to consume away from the premises please tick off. If you wish people to be able to do both please tick both.
8. Please give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children, regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or semi-nudity, films for restricted age groups, the presence of gaming machines.
9. Please list here steps you will take to promote all four licensing objectives together.
10. The application form must be signed.
11. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
12. Where there is more than one applicant, both applicants or their respective agents must sign the application form.
13. This is the address which we shall use to correspond with you about this application.

NOTES	REVISIONS	LEGEND	① FIRE ALARM CALL POINT
			② FIRE EXTINGUISHER
SCALE	DATE	PROJECT NO.	③ FIRE EXTINGUISHER BOX
			④ FIRE EXTINGUISHER SIGN
DRAWN BY	CHECKED BY	DATE	⑤ FIRE EXTINGUISHER CABINET DOOR
			⑥ FIRE EXTINGUISHER
SCALE	DATE	PROJECT NO.	⑦ FIRE EXTINGUISHER EXTINGUISHER
			⑧ FIRE EXTINGUISHER SIGN
SCALE	DATE	PROJECT NO.	⑨ FIRE EXTINGUISHER SIGN
			⑩ FIRE EXTINGUISHER SIGN
SCALE	DATE	PROJECT NO.	⑪ FIRE EXTINGUISHER SIGN
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SCALE	DATE	PROJECT NO.	㊾ FIRE EXTINGUISHER SIGN
			㊿ FIRE EXTINGUISHER SIGN



12897	
ST JOHN'S STREET CLERKENWELL	
PROPOSED GROUND FLOOR STORE PLAN	
DATE	12.01.2013
SCALE	1:1250
PROJECT NO.	12897G01-1
Sainsbury's	
Sainsbury's Supermarket Ltd, 2001 Brunel Road, Basingstoke, Hampshire RG24 0NJ, UK	



Fitzsimons, Aiden

From:
Sent: 08 March 2013 15:45
To: Licensing
Subject: FAO: Simon Gallacher APPLICATION ref WK/201303305 91-93 St John Street

Importance: High

Dear Simon

LICENCE APPLICATION ref WK/201303305 91-93 St John Street

I wish to make an objection to this application.

The first ground of objection is that the application fails to rebut the presumption against the creation of new licensed premises within the "saturation zone" designated recently. When this new building (Planning permission granted 1997-8) was originally granted, permission for A1-A3 use and the subsequent applications to grant and extend licencing hours have always been strongly resisted, particularly Sunday opening. Residents and there are a heavy cluster at this point of the street, sought protection from alcohol sales and hence general trading every day of the week. This site currently has never been open 7 days a week & nor do I think it has permission to be open for such long hours.

The licensed hours being applied for are long 0800-2300 seven days a week. There is already a serious issue here with the supply for local off-licences and night clubs visitors to the area. Clubbers park their cars in St John Street & the surrounding back streets & I watch them whilst they speed drink (usually spirits) ahead of going to the local clubs. This practice of "pre-loading" is due to the sharp differential in prices of alcohol purchased in off-licences and club prices. I note that the premises would sell alcohol at the peak times for this practice, i.e., Friday, Saturday & Sunday evenings.

The second ground is that there is ambiguity in the application, between Part L, which states that the premises will be open twenty-four hours a day and the associated planning applications, which collectively suggest that the premises are not 24/7. It would in my view cause unacceptable disturbance to nearby residents if the premises were to be open 24/7.

Thirdly, in Part M, the measures stated to prevent public nuisance are inadequate, being limited to a reference to signage urging patrons to leave quietly. There is high probability of disturbance to nearby residents, and at the least,

if the Committee is minded to grant the application, I would suggest that there is a Condition requiring the approval of a management plan regulating issues such as the timing and frequency of deliveries and collections. A consideration 'code of conduct' would be needed to ensure that residents who already have stress from a very noisy environment were safeguarded. If there is any suggestion that deliveries/collections would take place at night or in the early morning, this alone would in my view render the application completely unacceptable.

Lastly, the plans submitted with the planning applications appear to show that part of the premises will not become a supermarket but are retained for an unknown purpose. The shape of the space in my opinion would make it likely to become a bar, as the leaseholder is Scottish & Newcastle. I believe the Committee would wish to be aware of this possibility when considering this application.

I therefore ask the Committee to refuse the application.

Yours sincerely,

AWON (2)

Fitzsimons, Aiden

From: [redacted]
Sent: 28 February 2013 07:29
To: Licensing
Subject: Objection to Premises Licence WK/201303305
Attachments: Representation Licence objection WK 201303305 feb 13.pdf; Representation Licence objection pg 1 WK 201303305 feb 13.pdf
Importance: High

Dear Sirs,

Your Ref: WK/201303305 Licensing Act 2003 – Premises Licence application new

Sainsbury's, 91-93 St John ST, London, EC1N 2HT

I am writing to register my objection to the application for a premises licence at the above address. The basis for this opposition is that granting a licence for these premises will not promote the licensing objectives, particularly the prevention of crime, disorder and antisocial behaviour in the locality.

Also the store will be likely to attract more cars in an already congested area for parking for residents and their visitors and disturb lives of residents.

The impact of the street scene will be inappropriate as the appearance of the listed building will also be impacted by installation of a new shopfront

I believe that the locality is already well served for 'off-sales' by 2 local grocery stores at Waitrose and Tesco which are within a few minutes' walk from this site.

91-93 St John St lies within the Council's Cumulative Impact Area, and enabling the premises to sell alcohol all day and night would be totally detrimental to its aims and objectives. The application proposes that alcohol will be sold for consumption off the premises between 8:00am and 11.00pm, seven days a week. Granting a licence would provide a further source of alcohol within an area already so heavily populated with both 'on' and 'off' licensed premises that crime, disorder and public nuisance have already reached problem levels for the local police.

As residents in this area we already suffer noise nuisance and antisocial behaviour at all hours of the day and night and it is totally unacceptable to expect us to continue to do so.

On health grounds with respect to public safety the low price of alcohol in supermarkets encourages underage drinking.

I have completed and attached Licensing Act 2003 representation pro-forma to object on all the 4 areas of concerns of Public Nuisance, Crime and Disorder, Protection of Children from Harm and Public Safety.

I would urge the Licensing Authority to refuse the application.

Yours faithfully,

Resident

Licensing Act 2003 representation pro-forma

Should you wish to comment on the licence application this form to help you. Please feel free to attach additional sheets.

You do not have to make any comment, and comments may be made in support of as well as against the application, providing they refer to one or more of the licensing objectives (please see the guidance notes for further advice).

Premises Name and address SAINSBURY 1 91-93 ST JOHNST
LONDON E1W 2NT

Your Name: 1

Interest: RESIDENT

(E.g. resident, business, TRA Chair, Councillor, solicitor)

Your Address: LONDON E1W 2NT

Email: XXXXXXXXXX

Telephone

Please comment on the licensing objectives below relevant to your concerns or observations, you may also wish to include suggestions how your concerns could be addressed:

Public Nuisance

(INCREASE IN THE RISK OF CRIME, NOISE, DISTURBANCE - THREAT TO LIVES)
REVELLES FROM LOCAL NIGHTCLUBS WILL BE ABLE TO PURCHASE
ALCOHOL ON THEIR WAY HOME FROM OS. DAM.
NOISE FROM CARS - DOOR SLAMMING.
LOCATION WILL ENCOURAGE CARS TO PULL OVER IN ALREADY CONGESTED AREA.
LITTER WILL BE GENERATED
NOISE NUISANCE GENERALLY.

Crime and Disorder

ENCOURAGE YOUTH TO HANG ABOUT OUTSIDE UTSEE.
+ ATTRACT BEGGARS + ALIENS IN RESIDENTIAL AREA.

Protection of Children from Harm

WILL ENCOURAGE UNDER AGE DRINKING FROM 08.00 - 11.00 PM
WITH LOW PRICE AND AVAILABILITY OF ALCOHOL

Public Safety

SEE EARLIER COMMENTS

HEALTH HAZARD OF OVER INGESTION OF ALCOHOL - CUMULATIVE IMPACT

I WILL FEEL FEAR WHEN LEAVING + RETURNING HOME ALONE.

I wish my identity to be kept anonymous Yes No -

We will treat representations as anonymous where there is a genuine reason to do so; if you wish your name and address details to be withheld then please explain the reason:

FOR SECURITY REASONS

Copies of this representation will be sent to the applicant, or their agent/solicitor, including name and address details (but other personal contact information such as telephone numbers and email addresses will be removed) unless you have specifically requested anonymity. Copies of this representation will be included in a report that will be available to the public and will be published on the internet; however the published on-line version of the report will have name and address details removed.

Signature _____

Date _____

Please ensure name and address details completed above

Return to: Licensing Service
London Borough of Islington
3rd Floor
222 Upper Street
London N1 1XR

or send by email to: licensing@islington.gov.uk

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Fitzsimons, Aiden

From: Allan, George
Sent: 08 March 2013 11:01
To: Fitzsimons, Aiden
Subject: RE: Premises Licence Application: Sainsbury's, 91-93 St John Street

I wish to make an objection to this application.

The first ground of objection is that the application fails to rebut the presumption against the creation of new licensed premises within the "saturation zone" designated recently. Although the licensed hours being applied for end at 2300, there is already a serious issue with the interaction between the many local off-licences and night clubs in the area, due to the practice of "pre-loading". Prices for alcohol at off-licences are far cheaper than those in on-licensed premises. I note that the premises would sell alcohol at the peak times for this practice, i.e., Friday and Saturday evenings, and even Sunday evenings when I believe this is also a problem.

The second ground is that there is ambiguity in the application, between Part L, which states that the premises will be open twenty-four hours a day and the associated planning applications, which collectively suggest that the premises are not 24/7. It would in my view cause unacceptable disturbance to nearby residents if the premises were to be open 24/7.

Thirdly, in Part M, the measures stated to prevent public nuisance are inadequate, being limited to a reference to signage urging patrons to leave quietly. There is high probability of disturbance to nearby residents, and at the least, if the Committee is minded to grant the application, I would suggest that there is a Condition requiring the approval of a management plan regulating issues such as the timing and frequency of deliveries and collections. Residents in the area live in a very noisy environment in which there is very little quiet time, even at night. If there is any suggestion that deliveries/collections would take place at night or in the early morning, this alone would in my view render the application completely unacceptable.

Lastly, the plans submitted with the planning applications appear to show that part of the premises will not become a supermarket but are retained for an indeterminate purpose which could, in my opinion, become a bar, particularly as I believe the leaseholder is Scottish & Newcastle. I believe the Committee would wish to be aware of this possibility when considering this application.

I therefore ask the Committee to refuse the application.

George Allan
Liberal Democrat Councillor
Clerkenwell Ward
London Borough of Islington
www.islington.gov.uk <<http://www.islington.gov.uk/>>

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Licensing Act 2003 representation pro-forma

Should you wish to comment on the licence application this form to help you. Please feel free to attach additional sheets.

You do not have to make any comment, and comments may be made in support of as well as against the application, providing they refer to one or more of the licensing objectives (please see the guidance notes for further advice).

Premises Name and address Sainsbury's 91-93 St Johns Street, Clerkenwell, London EC1N 2HT

Your Name:

Interest: RESIDENT

Your Address:

Email:

TELEPHONE (

Please comment on the licensing objectives below relevant to your concerns or observations, you may also wish to include suggestions how your concerns could be addressed:

Public Nuisance

I AM A RESIDENT AT ST JOHNS LANE AND I WISH TO SUBMIT A REPRESENTATION OBJECTING TO THE GRANTING OF THIS LICENCE. INDEED I STRONGLY OBJECT TO THE SUGGESTION THAT AN ADDITIONAL SUPERMARKET IN THE LOCALITY IS NECESSARY. WITHIN A 1/2 MILE RADIUS THIS WOULD BE AT LEAST THE SIXTH SUPERMARKET STORE - SAINSBURY AND TESCO ON FARRINGDON RD, TESCO ON WEST SMITHFIELD AND AT BARBICAN, WAITRIOSE AND TESCO ON ST JOHN STREET. HOW MANY MORE CAN PEOPLE NEED?

IMPORTANTLY THIS PROPOSAL WILL CREATE A SERIOUS PUBLIC NUISANCE IN OUR IMMEDIATE VICINITY AND OF PARTICULAR CONCERN IS THE INCREASED TRAFFIC THROUGH "PASSING ALLEY" RUNNING ALONGSIDE OUR BUILDING AND THE POTENTIAL USE OF THE ALLEY AND ST JOHNS LANE AS AN OUTDOOR DRINKING VENUE LATE AT NIGHT FOR ALCOHOL PURCHASED FROM THIS SAINBURYS. RESIDENTS LIVING CLOSE TO THESE PREMISES ALREADY EXPERIENCE SIGNIFICANT LEVELS OF LATE NIGHT ACTIVITY OWING TO THE CLOSE VICINITY TO EXISTING LICENSED PREMISES

MOREOVER I AM MINDFUL THAT REAR ENTRY TO THIS SITE IS ON ST JOHNS LANE. THIS IS AN EXTREMELY NARROW LANE. RESIDENTS CAN NOT BE SUBJECTED TO OVERSIZED DELIVERY LORRIES AT ALL HOURS, CREATING A NUISANCE ON NUMEROUS LEVELS; NOISE, LITTER AND EYESORE.

Crime and Disorder

Protection of Children from Harm

Public Safety

I wish my identity to be kept anonymous No

We will treat representations as anonymous where there is a genuine reason to do so; if you wish your name and address details to be withheld then please explain the reason:

Copies of this representation will be sent to the applicant, or their agent/solicitor, including name and address details (but other personal contact information such as telephone numbers and email addresses will be removed) unless you have specifically requested anonymity. Copies of this representation will be included in a report that will be available to the public and will be published on the internet; however the published on-line version of the report will have name and address details removed.

Signature E

Date 27 February 13

Please ensure name and address details completed above

Return to:

Licensing Service
London Borough of Islington
3rd Floor
222 Upper Street
London N1 1XR

or send by email to:

licensing@islington.gov.uk

5

Tel

8 March 2013

Dear Sirs,

Re: Licence application for Sainsbury's at 91-93 St John St, EC1M

I understand that a licence application has been submitted for the above premises to operate on a daily basis from 7am until 11pm. I am a resident at one of few neighbouring residential buildings (others are commercial office premises) and strongly urge this application not to be approved.

After 6pm when the majority of offices close, this is a quiet residential street. There is no need for further off-licence premises as the area is already well served by Tesco and Waitrose.

As a neighbouring resident, I am especially concerned by the late night noise (from traffic of deliveries and visiting customers) and the resulting rubbish. I also have security concerns as the entrance to my apartment building has a recessed porch which could become a convenient consumption point for customers.

The area south of the premises (around Smithfield Market) has several late night licensed clubs and bars. These are already a nuisance to residents when patrons leave in the early of the hours of the morning, which can be as late at 7am at weekends, heading north to pick up local bus services and taxis home. If the Sainsbury's licence were granted, this would serve as a stopping point on the way there and back for further alcohol consumption of these club attendees which will increase the noise and nuisance factor.

Please feel free to contact me on the above number or address should you wish to discuss my concerns.

Yours faithfully,

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Fitzsimons, Aiden

From: I
Sent: 08 March 2013 17:33
To: Licensing
Subject: Sainsbury's, 91-93 St Johns St, Clerkenwell, EC1N 2HT

Dear Sirs

I wish to comment on the application by Sainsbury's to be able to sell alcohol for consumption off the premises at their proposed new supermarket at 91-93 St Johns St. For technical reasons at my end I am unable to use the proforma you provide online; for which my apologies. I hope you will nevertheless be able to take my comments into account. I should perhaps add that I have written separately to your planning department objecting to the proposal overall.

Premises Name and Address: Sainsbury's, 91-93 St Johns St, Clerkenwell, EC1N 2HT.

My name: I

Interest: Resident

My address: I 3U.

Email:

Telephone: (

PUBLIC NUISANCE

Immediately adjacent to the site for the proposed supermarket is Passing Alley, a narrow and ancient alley linking St Johns St and St Johns Lane. This alley runs past some dense developments of residential flats (including mine at St Johns Lane). It is also very close to the major historical landmark of St Johns Gate. Significant noise already reverberates from the alley particularly late at night when it is often used by people who have been out for an evening's drinking nearby. At such times the alley can be a source of shouts, screams, out-of-tune singing and occasional violence, and unfortunately it is often used as a urinal and place to vomit.

Allowing a new Sainsbury's to sell alcohol from early in the morning (08.00) until late at night (23.00) right next to Passing Alley will heavily increase the foot traffic through the alley and surrounding streets, and will greatly increase the noise levels in what is largely a residential area. In particular it will enable and encourage late night drinkers to buy food and alcohol to be consumed before and after 23.00 in Passing Alley, including at mini-parties, for which it is especially useful because it is partially covered and therefore affords protection from bad weather.

As Islington Council's own "Licensing Policy 2013-2017" document comments, Clerkenwell is now "saturated with licensed premises". It is impossible to see how allowing supermarket off-sales at these premises can provide a public benefit sufficient to outweigh the serious public nuisance that will be caused.

Yours faithfully

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Fitzsimons, Aiden

From:
Sent: 08 March 2013 16:16
To: Licensing
Subject: Premises Licence Application: Sainsbury's, 91-93 St John Street

Hi,

I would like to register my objection to a licence been given to Sainsburys please.

The area is home to late night bars and nightclubs having a licence will attract anti social behaviour which is already thriving around The Hope pub. There is a passage near by which be destroyed by people using it as a toilet. Signs already exist near St Peters Lane trying to direct people away and towards the outdoor urinals.

There will be increased noise from the deliveries and more pressure for parking.

The area is already serviced by 2 convenience stores with many others in close proximity so please do not pass this application.

Thanks,
E

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**Licensing Act 2003- Representation from the Licensing Authority
Application: Sainsbury's 91-93 St John St London EC1M 4NU**

I am submitting a representation on behalf of the Licensing Authority against the new application for a Premises Licence to permit the sale of alcohol from 8am to 11pm from the above premises.

The grounds for the representation are:

- Public nuisance
- Crime and disorder

The Licensing Authority is concerned that if this application is granted it will increase the availability of alcohol for consumption in the evening which could lead to an increase in public nuisance and crime and disorder.

The premises is located in the Clerkenwell Cumulative Impact area which means that the council has determined that the area is already saturated with licenced premises and any licence applications need to be carefully examined to ensure that the proposed activities, opening hours, style of operation and management arrangements contained in the operating schedule will not add to the cumulative impact to such an extent that the licensing objectives are undermined.

The area already suffers from a significant number of visitors purchasing alcohol from local retailers and drinking it in the street. It is common practice for visitors to purchase alcohol from retailers, predominantly from the cluster of off licences operating near Farringdon Station, and then finding somewhere to drink it on the street around St Johns Lane/Cowcross St/St John St area. It is difficult to prevent this type of pre loading occurring in the area other than to control it at source through the application of the cumulative impact policy. At the moment the impact is fairly localised with 91-93 St John St being on the NE boundary of the area most affected by this practice. Another off licence in St John St could be seen to encourage preloading and extend the negative impacts further afield so that even more residents are disturbed by street drinker's pre loading.

In assessing this application the Licensing Authority has considered the following evidence:

The Islington Alcohol Crime Profile Jan to Dec 2012

The profile shows that:

- The premises is located in an alcohol related crime hotspot areas
- Peak levels of alcohol related crime is occurring between 8pm and 4am- this is particularly noticeable at weekends
- 30% calls to the police are classified as rowdy behaviour and these calls peak between 8pm and 4am, specially at weekends

Annual Public Health Report 2012

- The premises is located on the edge of a hotspot area for alcohol related ambulance callouts
- In Islington as the density of licenced premises increases the number of ambulance callouts and alcohol related crime increases

Licensed premises in Clerkenwell Ward

The premise is located on the boundary of Clerkenwell with Bunhill and although it is located on a main road it is surrounded by residential premises.

There are 140 premises licensed to sell alcohol in Clerkenwell ward and of these 73 premises are licensed for off sales of alcohol.

There are 178 premises licensed to sell alcohol in Bunhill ward and of these 110 premises are licensed for off sales of alcohol.

In the immediate area there are several bars and restaurants licensed to sell alcohol. The nearest food lead shops selling alcohol are located at:

174 St John St
185 St John St
9-13 Cowcross St
55-56 Cowcross St
90-93 Cowcross St
96-98 Turnmill St

The area already has sufficient licensed premises to cater for demands of local residents and any additional outlets supplying alcohol in the early hours of the morning will be detrimental to the local residents in terms of noise and disturbance and increase the potential for increasing alcohol related crime and disorder.

Whilst the section 10.13 of the Guidance issued under s82 Licensing Act 2003 encourages Local Authorities to grant premises licences for shops and supermarkets to permit alcohol sales whenever the outlet is open for shopping the Licensing Authority may restrict hours where there are good reasons, based up the licensing objectives. The Licensing Authority is of the opinion that the alcohol related crime hotspot data and ambulance callout for this area provides good reasons for departing from this guidance.

In determining this application the Licensing Committee should be mindful of:

Licensing Policy Considerations

Licensing Policy 2 – ‘... the type of premises and their cumulative impact upon the area

The Licensing Authority has adopted a special policy relating to cumulative impact in relation to Bunhill

This special policy creates a rebuttable presumption that applications for new premises licences, that are likely to add to the existing cumulative impact will normally be refused, unless the applicant can demonstrate why the operation of the premises involved will not add to the cumulative impact or otherwise impact adversely on the promotion of the licensing objectives.

Licensing Policy 4- shops selling alcohol

The Licensing Authority is concerned about the adverse impact on the licensing objectives arising from the increasing numbers of shops selling alcohol for consumption off the premises. The Licensing Authority will consider restricting the number of premises and the licensing hours in locations where representations are received and that longer hours will undermine the licensing objectives.

Licensing Policy 7- Licensing Hours

The Licensing Authority supports the principle of flexibility in its approach to licensing hours and will consider the merits of each individual application however it is mindful that Islington has become saturated with late night premises selling alcohol and it is concerned about the cumulative impact that the proliferation of late night venues and retailers in the borough is having on the promotion of the licensing objectives.

Where representations are received from responsible authorities or other persons the Licensing Authority may seek to restrict hours of opening where it is appropriate to promote the licensing objectives.

Summary and recommendations

The Licensing Authority has considered the style and hours of operation proposed by the applicant, the management arrangements described in the operating schedule, the special considerations described in paragraphs 5, 6 & 7 of the Licensing Policy.

The premise is located in a cumulative impact area and an addition off licence selling alcohol will add to the cumulative impact.

Residents have expressed concerns that this premises will add to the existing cumulative impact that they are already experiencing from customers frequenting other licenced premises in the area. The issues raised by residents are not addressed in the operating schedule therefore Sainsbury's will need to satisfy the Licensing Committee of the steps they intend to take to prevent public nuisance arising from street drinking, increased use of passing alley, delivery vehicles, noise & litter etc.

If the applicant cannot demonstrate to the Licensing Committee that the premises will not add to the cumulative impact consideration could be given to restricting off sales of alcohol and/or imposing additional licence conditions.

If the committee decides to grant the application the licensing authority believes it is appropriate for the sale of alcohol to cease at 8pm so as to avoid adding to the cumulative impact associated with visitors consuming alcohol for consumption in the street.

Janice Gibbons
Service Manager
Islington Council
Public Protection Division
222 Upper St
London N1 1XR

5 March 2013

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Licensing Act 2003 representation pro-forma

Should you wish to comment on the licence application this form to help you. Please feel free to attach additional sheets.

You do not have to make any comment, and comments may be made in support of as well as against the application, providing they refer to one or more of the licensing objectives (please see the guidance notes for further advice).

Premises Name and address: Sainsbury's, 91-93 St Johns Street, Clerkenwell. London EC1N 2HT

Your Name: I

Interest: Resident (E.g. resident, business, TRA Chair, Councillor, solicitor)

Your Address: F

Email:

Telephone:

Please comment on the licensing objectives below relevant to your concerns or observations, you may also wish to include suggestions how your concerns could be addressed:

Public Nuisance

I am a resident at St. John's Lane and I wish to submit a representation objecting to the granting of this licence.

The premises are close to Passing Alley which is a narrow pedestrian walkway between St John's Street and St. John's Lane adjacent to the applicant's premises. The alley runs through an area densely populated with residential flats. It is also close to the historic St. John's Gate.

Significant noise already resonates around the courtyard and residential flats bordered by Passing Alley, St Johns Lane and St Johns Street, particularly when late night revellers and inebriated people shout etc as they move through the passage and on these streets.

As noted in the Council's own the "Licensing Policy 2013-2017" document, Clerkenwell is now "saturated with licensed premises". Residents living close to these premises already experience significant levels of late night activity, including public urination and vomiting, owing to the close vicinity to existing licensed premises.

Allowing these new premises to sell alcohol early in the morning from 08:00 and late at night to 23:00 hours will heavily increase the foot traffic through Passing Alley and surrounding streets adjacent to residential flats and will increase noise levels in the immediate vicinity for residents around the premises for hours either side of the premise's proposed license times. In particular it will encourage and enable late night revellers to buy food and alcohol and then linger to consume their purchases and potentially hold after-hours mini-parties in Passing Alley past 23:00, particularly as the Alley is partially covered and therefore affords protection from the wind / rain during the night. This will cause significantly increased nuisance to residents.

There are already two local supermarket stores (Waitrose and Tesco on St John's Street) within a short walk of these premises which sell alcohol. I do not believe there is a need to add another licensed supermarket in such close proximity to these existing premises. The disadvantages caused to many local residents of granting this licence cannot be outweighed by the perceived convenience of those wishing to buy alcohol early / late.

Crime and Disorder

Protection of Children from Harm
Public Safety

I wish my identity to be kept anonymous Yes/No –

We will treat representations as anonymous where there is a genuine reason to do so; if you wish your name and address details to be withheld then please explain the reason:

--

Copies of this representation will be sent to the applicant, or their agent/solicitor, including name and address details (but other personal contact information such as telephone numbers and email addresses will be removed) unless you have specifically requested anonymity. Copies of this representation will be included in a report that will be available to the public and will be published on the internet; however the published on-line version of the report will have name and address details removed.

Signature _____

Date: 23/02/2013

Please ensure name and address details completed above

Return to:

Licensing Service
 London Borough of Islington
 3rd Floor
 222 Upper Street
 London N1 1XR

or send by email to:

licensing@islington.gov.uk

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Gallacher, Simon

From: Fitzsimons, Aiden
Sent: 11 March 2013 16:56
To: Gallacher, Simon
Subject: FW: Representation: Sainsburys Plc, 91-93 St John Street, London EC1M 4NU
Attachments: Sainsburys EC1M 4NU.docx

-----Original Message-----

From: Sandford, Ian
Sent: 07 March 2013 11:21
To: Licensing
Subject: Representation: Sainsburys Plc, 91-93 St John Street, London EC1M 4NU

Dear Licensing Colleagues,

Please find attached our representation under the Licensing Act (2003) re an application for a premises licence by Sainsburys Plc, 91-93 St John Street, EC1M 4NU. as a Health Body, on behalf of NHS health bodies in Islington. This representation is made by Islington Public Health on behalf of NHS bodies in Islington.

With kind regards

Ian Sandford

Public Health Strategist

NHS North Central London / London Borough of Islington

1st Floor, Laycock Wing

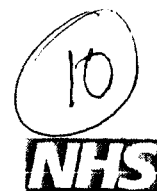
222 Upper Street

London Borough of Islington N1 1XR

Tel: 020 7527 1238

www.ncl.nhs.uk

www.islington.gov.uk



North Central London

Licensing Act 2003

Representation from NHS North Central London (Islington Public Health) on behalf of health bodies providing services in Islington

Sainsburys Plc, 91-93 St John Street, EC1M 4NU.

I am submitting a representation against the application for a licence to permit the sale of alcohol from the above premises. This representation is on behalf of NHS North Central London's Islington Public Health Department, which as a health body is a responsible authority.

The impact of alcohol is particularly great in Islington with some of the greatest levels of alcohol-related problems in London, including:

- The highest rate of alcohol-specific deaths in men in London
- One of the highest rates of alcohol-related hospital admissions in London
- Significantly higher levels of alcohol-related violent crime and claimants of incapacity benefit where the main medical reason for being a claimant is alcoholism

Clerkenwell ward, to which this application relates, seems to particularly feel the affects of alcohol related harm and has higher rates of both alcohol-related and alcohol-specific hospital admissions.

The grounds for the representation are:

- Public safety
- Crime and disorder

The relevant policies in Islington's Licensing Policy

- Policy 2: Cumulative impact and saturation
- Policy 4: Shops selling alcohol

This Sainsbury's store is in an area which already has relatively high density of premises. Currently within Clerkenwell Ward there are:

- 140 premises licensed to sell alcohol, equivalent to one premises for every 67 residents aged 18 and over. This is higher than the Islington average of one licenced premises per 128 residents.
- 23 premises in Clerkenwell are licensed for off-sales of alcohol only (i.e. excluding on-licences that also sell alcohol for consumption off the premises), one for every 410 residents aged 18 and over (the Islington average is one per 374 residents aged 18 and over). 13 of these are 24-hour off-licences – one for every 725 residents compared with the borough average of one for every 2018 residents.
- There are two off-licences within 100m of the premises (around a 1 minute walk) , and 18 within 500m (around a 5 minute walk).¹
- The 2012 Annual Public Health Report found that the area in which this store is located had a high density of licensed premises, a high rate of alcohol-related ambulance callouts, and a high rate of alcohol-related crime.

Clerkenwell has been defined as a cumulative impact area in Islington's Licensing Policy 2013-2017.

I am concerned that if this application is granted it will increase the availability of alcohol for consumption off premises. This could lead to an increase in public nuisance, crime and disorder and impact adversely on health of both those buying and consuming the alcohol but also the health of others who come in contact with them.

The area already has sufficient premises to meet demand and additional outlets supplying alcohol will be detrimental to the local residents in terms of noise and disturbance, anti-social behaviour and crime.

Alcohol and health

Alcohol misuse imposes a major preventable burden to health and the effect of this in Islington is felt across all health services. Recent analysis has estimated that in Islington the cost of hospital admissions where alcohol is an attributable factor was £7429.9k, (£39.4 per Islington resident during the financial year 2008/09²).

There is a growing body of evidence that an increased number of alcohol outlets results in significant increases in both alcohol consumption and alcohol-related harm, including injury, violence and medical harm. Evidence from a number of countries indicates reducing alcohol outlet density can have an impact on reducing violence and problem drinking. There is also strong and reasonably consistent evidence that changes in hours or days of trading can have a significant impact on volume of alcohol consumed and rates of alcohol related problems.^{3,4,5,6,7}

Impact of alcohol on health in Islington

North Central London

The impact of alcohol on health in Islington is particularly severe. Alcohol-specific hospital admissions are those which are wholly related to alcohol (e.g. alcoholic liver disease or alcohol overdose). Islington has the second highest rate in London for hospital admissions where alcohol is the specific cause of admission. For men the rate is also significantly worse than England, with Islington having the 24th highest rate out of 326 local authorities.

Currently, Islington has one of the highest rates of alcohol-related hospital admissions (all hospital admissions in which alcohol is likely to have played a part, for example injuries/falls or high blood pressure) in London. The rate for both men and women is significantly worse than the England average. Increases in alcohol related admissions have been much higher in Islington than in England as a whole. For instance, in Islington, the increase in alcohol-related admissions in men was 39% and 44% for women between 2003/4 and 2009/10, compared to increases of 25% for both men and women in England.

Clerkenwell ward

Ambulance callouts

The data on alcohol-related ambulance callouts reflect where the ambulance attended, not where the individual lives, and therefore includes people who live outside the borough but who come into Islington to work, socialise, etc. In 2011/12, there were 235 alcohol-related ambulance callouts in Clerkenwell ward (10.1% of all alcohol-related callouts in Islington), compared with an average of 146 per ward. Local analysis indicates that there is a general trend of ambulance callouts increasing as the number of licensed premises increases. At the smaller geographical Lower Super Output Area (equal to an area of around 1,500 residents), there were 42 alcohol-related ambulance call-outs in the vicinity of the Sainsbury's store, compared to an average of 20 across all Islington LSOAs. Across Islington, 53% of alcohol-related callouts resulted in conveying a person to hospital, and 6% resulted in assistance being given at the scene or conveyed to an NHS walk-in centre. This represents a substantial use of health services. The pattern of alcohol-related ambulance callouts corresponds with the pattern of alcohol-related crime in Islington.

Hospital admissions

Clerkenwell ward had the 11th highest rate of alcohol-specific hospital admissions among Islington wards in 2011/12, with a rate of 384 per 100,000 people – equivalent to 72 residents admitted to hospital. The comparatively low rate of alcohol-specific hospital admissions but high rate of alcohol-related ambulance callouts reflects the status of Clerkenwell ward as an area attracting visitors from other parts of Islington and from outside of Islington.

Conclusion

Islington experiences some of the highest levels of alcohol-related harm in London and the cumulative availability of alcohol is one area that is likely to be impacting on this.

Rates of hospital admissions as a result of alcohol are lower in Clerkenwell ward than in the borough as a whole, whilst alcohol-related ambulance call-outs are higher. This suggests that the immediate impact of alcohol misuse may be experienced by visitors to the area, which is likely to correspond with the impact of alcohol misuse on crime and anti-social behaviour in the area.

There is already good availability of alcohol in Clerkenwell, with a higher than average density as measured by the number of licences per the number of residents aged 18 and over.

There is evidence that increased availability of alcohol, both in terms of the time period in which alcohol is available (hours of sale) and number of premises from which alcohol is available, results in an increase in alcohol-related harm. One effect of this is increased pressure and costs to the NHS. The impacts are also felt across a range of groups including the council, policing and the community as a whole.

Recommendation

NHS North Central London's Islington Public Health Department recommends that:

1. The application for a licence to supply alcohol is refused

References

- 1 Distances calculated using www.walkit.com/london
- 2 Baker, A., Lodge, H., Jacobson, B., Hamm, J. and Murage, P. (2012) Closing Time: Counting the cost of alcohol-attributable hospital admissions in London. London: London Health Observatory
- 3 Popova, S., Giesbrecht, N., Bekmuradov, D. and Patra, J. Hours and days of sale and density of alcohol outlets: impact on alcohol consumption and damage: a systematic review. *Alcohol and alcoholism* 2009;44(5):500-516
- 4 Newton, A., Sarker, S.J., Pahal, G.S., van den Burgh, E. and Young, C. Impact of the new licensing law on emergency hospital attendances: a cohort study. *Emergency Medicine Journal* 2007;24: 532-534
- 5 Highes K, Jones L, Bellis M. Reducing harm in drinking environments factsheet. European Union 2009.
- 6 Livingstone M. et al. Changing the density of alcohol outlets to reduce alcohol related harm. *Drug and Alcohol Review* 2007; 26: 557-566

- 7 Bryden A et al. A systematic review of the influence on alcohol use of community level availability and marketing of alcohol. *Health and Place* 2012; 18(2):349-357

North Central London

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Gallacher, Simon

From: [REDACTED]
Sent: 26 February 2013 10:23
To: Licensing
Subject: Sainsbury's, 91-93 St Johns Street

Hello

I do not think Sainsbury's should be granted a drinks licence because the door to the shop will be right next to the Passing Alley between St Johns Street and St Johns Lane. I can see people leaving lots of empty bottles and cans in the Alley (and also using it as an urinal).

There is no need for such a licence as there are plenty of places open around here where alcohol can be purchased in more controlled circumstances.

Thanks

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Fitzsimons, Aiden

From:
Sent: 26 February 2013 08:46
To: Licensing; Planning
Subject: Planned Sainsbury's 91-93 St John St London EC1N 2HT

Dear Licensing and Planning

I am a nearby resident from [REDACTED] and have learnt about this application via a licensing application. I am very concerned that this has actually not gone through a preliminary planning application. My main concerns are that the premises have back goods access on to St John's lane, a conservation area and access between front and back is via Passing Alley. There have been considerable problems in the area in the past such that an no alcohol by law has been enacted in the area around the area of St John's arch. There has been an increased student presence in the area after expansion of halls of residence which frequently leads to congregations of students drinking on the streets. Having a Sainsbury's selling alcohol in such proximity will produce a rat run via Passing Alley with considerable noise disturbance to residents of St. John's lane. The acoustics are such that ;large echoes are produced from voices from the Alley to the courtyard behind St John's lane. I believe the loading bay for the supermarket would also be in St John's Lane which would lead to early morning and evening deliveries within the conservation area. Along with recent application for car parking changes in the area I am concerned re the vision and joined up thinking by Islington council in this locality.

Suggested conditions of approval consistent with the operating schedule

1. The licence holder shall ensure that the premises benefit from a CCTV system that operates at all times when licensable activities are taking place.
2. The system shall incorporate a camera covering each of the entrance doors and the main alcohol display area and shall be capable of providing an image which is regarded as identification standard. The precise positions of the cameras may be agreed, subject to compliance with Data Protection legislation, with the police from time to time.
3. The system shall incorporate a recording facility and any recording shall be retained and stored in a suitable and secure manner for a minimum of 30 days and shall be made available, subject to compliance with Data Protection legislation, to the police for inspection.
4. The system must be able to export recorded images to a removable means e.g. CD/DVD and have its own software enabled to allow playback/review.
5. A member of staff trained in the use of the CCTV system must be available at the premises at all times that the premises are open to the public.
6. The system shall display, on any recording, the correct time and date of the recording.
7. All cashiers shall be instructed to record in an incident book/register:
 - All incidents of crime and disorder occurring at the premises.
 - Details of occasions when the police are called to the premises.

This book/register will be available for inspection by a police officer on request.
8. The applicant shall at all times maintain adequate levels of staff and security. Such staff and security levels shall be disclosed, on request, to the licensing authority and police.
9. Signage shall be displayed at the exit of the premises requesting customers leaving the premises late at night to do so quietly and with consideration so as not to disturb nearby residents.
10. The premises licence holder shall ensure that an age verification policy applies to the premises whereby all cashiers shall be trained to ask any customer attempting to purchase alcohol, who appears to be under the age of 25 years (or older if the licence holder so elects) to produce, before being sold alcohol, identification being a passport or photocard driving licence bearing a holographic mark or other form of identification bearing the customer's photograph, date of birth and the Proof of Age Standards Scheme (or similar accredited scheme) hologram.
11. All staff engaged or to be engaged in the sale of alcohol on the premises shall receive the following training in age restricted sales:
 - Induction training which must be completed and documented prior to the sale of alcohol by the staff member.
 - Refresher/reinforcement training at intervals of no more than 6 months.

Training records will be available for inspection by a police officer on request.
12. All cashiers shall be trained to record refusals of sales of alcohol in a refusals register. The register will contain:
 - Details of the time and date the refusal was made;
 - The name of the staff member refusing the sale;

- Details of the alcohol the person attempted to purchase.

This register will be available for inspection by a police officer on request.

