



North Central London
Clinical Commissioning Group

S75 annual review

Introduction



Section 75 of the National Health Service Act 2006 and the NHS Bodies and Local Authorities Partnership Regulations 2000 provide the legislative framework for partnership working and allow for the establishment of a 'pooled' fund.

During the financial year ending 31 March 2020, **8 pooled budgets** were in operation between Islington Council and Islington CCG:

- Intermediate Care
- Learning Disability
- Transforming Care
- Mental Health Commissioning
- Carers Services
- Mental Health Care of Older People
- Better Care Fund
- Children's Commissioning Staff Team

There was also a pooled equipment budget between the Council and Whittington Health.

Table 1: 2019/20 Islington Council and Islington CCG Pooled budget summary table

Section 75 agreement	2019/20 Gross Budget (£)	2019/20 Projected Outturn (£)	2019/20 Projected Variance (£)	LBI (£)	NHS (£)
Intermediate Care (Delayed Transfer of Care)	6,560,000	6,350,550	(209,450)	(113,103)	(96,347)
Learning Disabilities	35,499,232	37,492,164	1,992,932	1,747,801	245,131
Transforming Care	809,300	1,273,213	463,913	(46,292)	510,204
Mental Health Commissioning	4,845,716	4,845,716	-	-	-
Carers Pooled Fund	1,055,300	854,862	(200,438)	(182,399)	(18,039)
Mental Health Care of Older People (MHCOP)	7,035,590	7,043,078	7,488	4,268	3,220
Better Care Fund*	32,400,377	32,400,377	-	-	-
Gross Expenditure	88,205,515	90,259,960	2,054,445	1,410,275	644,169

*Total BCF fund is £34.715m. Funding streams of £1.2m, £95k, £182k and £1,020m are included directly in Intermediate Care, Carers, Mental Health Commissioning and Learning Disabilities respectively.

Table 2: 2019/20 Islington Council and Whittington Health Pooled budget summary table

Section 75 agreement	2019/20 Gross Budget (£)	2019/20 Projected Outturn (£)	2019/20 Projected Variance (£)	LBI (£)	NHS (£)
ICES (Integrated Community Equipment)	900,000	1,094,763	88,969	44,485	44,484

Children's commissioning

Pooled and non-pooled budgets

- Whilst there are **no pooled commissioning budgets in children services**, the Section 75 agreement covers the funding of the staffing and running costs of the Joint Children's Health Commissioning Team.
- The S75 agreement **enables the Joint Children's Health Commissioning team to commission services funded by the CCG or the local authority and to enter joint funding agreements for complex cases**. The team works closely with Public Health, other local authority partners and schools. The remit of the Joint Children's Health Commissioning Team is covered in the points below.
- In 2020/21, the local authority cost towards the cost of this team was **£188,418** and the CCG actual cost is **£245,874**.

1. Children's Integrated Care

The Children's Integrated Care Programme is central to ensuring that children's health care is managed in the community where it is safe to do so. This requires close collaboration between primary, community and acute (hospital) services as well as linking up with local authority partners as needed.

- Key projects supported in 19/20 were:
 - Asthma Friendly Schools
 - Paediatric Primary Care Nurses
 - Hospital @ Home

Children's commissioning



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2. Social and Emotional Mental Health (SEMH)

- The new expanded SEMH service was launched in June 2019. This included the new integrated SEMH Central Point of Access, which went live from Sept 30th 2019.
- As a result of the SEMH CPA partnership working and expanded community offer, waiting times into central CAMHS had reduced, from an average of 18 weeks to 7.8 weeks by the end of Jan 2020. Waiting times into the community therapeutic and emotional wellbeing offer were just 6 weeks or less.
- The SEMH offer includes:
 - Therapeutic, counselling and Emotional Wellbeing Services provided by Barnardo's, The Brandon Centre, the Targeted Youth Support Counselling Service and Isledon.
 - Social prescribing and digital options, including online counselling (Kooth) and voluntary and community sector (VCS) universal provision
 - Whittington Health Child and Adolescent Mental Health Service (CAMHS)
 - Close working between CAMHS and Children Looked After
- The Schools Forum continued to purchase CAMHS in schools, enabling the delivery of a seamless service from early identification to (specialist) interventions.
- **Developed iMHARS** (Islington mental health and resilience in schools www.islingtoncs.org/imhars), a framework to support schools' thinking in relation to mental health and resilience. **By Jan 2020, 43 schools (66%) used the iMHARS** to improve practice and develop a whole-school approach to mental health.
- **100% of pilot schools implemented the Islington Trauma Informed Practice** for PRUs, Primary schools and Partners project (iTIPS), and began to expand this pilot 'Tiny TIPS' with Early Years (incl. 2 children's centers and 1 nursery school) and supported Youth and Community's TIPS work.
- **Developed the Growing Together service** providing highly skilled interventions for parents with mental health issues and their children (1-5 years old).
- The CCG continued to fund the **Youth Offending Service** including 1 nurse, 2 CAMHS posts, 1 CAMHS Psychologist and 1 Liaison and Diversion nurse and 1 speech and language therapist.

3. Islington's Mental Health Support Teams (Trailblazer) for schools

- In June 2019 the Joint Commissioning Team secured funding to join Wave 2 of the **MHST programme**, providing additional funding from NHSE (**c. £900K per annum**) to support children and young people's mental health and emotional wellbeing.
- MHSTs will provide additional early intervention for children and young people with emerging mild to moderate (pre-CAMHS) mental health and emotional wellbeing issues, such as anxiety, low mood, behavioural difficulties or friendship issues.

4. Special Educational Needs and Disability (SEND)

- The Children's Health Commissioning Team has worked closely with Education and Social Care in implementing the **SEND reforms**.
- The **Islington Additional Needs and Disability Service (IANDS)** continues to achieve good outcomes for children and young people, which are documented at quarterly engagement meetings with commissioners.
- **Social Communication Team**, who complete the autism assessments for under-5s **faced a dramatic increase in wait times** (pre-Covid wait time rose to 28 weeks for under 5's by March 2020). Referrals for the service continue to increase with 85% of referrals leading to diagnosis.
- Mainstream therapies in schools also experiencing increasing referrals and more complex needs. A review of these services is currently underway to meet the ever-increasing demand.

Children's commissioning

5. Children and Young People's Transforming Care

Transforming Care is a national programme **to reduce the time spent in hospital settings for people with a learning disability or autism**, which often leads to poor outcomes.

Work on Learning Disabilities and Autism in 2019/20 included:

- Ongoing embedding of the **Transforming Care Prevention and Support Service (TCaPS)** - independent evaluation demonstrated positive outcomes for families
- **STOMP/STAMP** awareness raising to improve appropriate medicines management and work to ensure children with a LD receive their **Annual Health check**
- Joint commissioners were again successful in being awarded funding from NHSE to be used across North Central London for **Key Working services**, to support to young people on the Transforming Care Programme who are in-patients.
- **Autism training** across children's health and social care services, provided by Ambitious About Autism, to increase knowledge of Autism across the service
- Challenges include being able to **identify children with autism and no learning disability** before they reach crisis, and having the resources to effectively work with these young people, as well as the wider cohort, when they do become known to us.
- **Establishment of the All-Age LD and Autism Board** , jointly looking at all areas of the LD and Autism Programme across adults and children's.

Children's commissioning

6. Progression to Adulthood

- A **Progression to Adulthood Strategy was signed off** by the Progression to Adulthood Board in February 2020 to ensure an equitable and consistent approach for young people with Care Act Eligible needs.
- A **one-year pilot** has been funded by LBI to establish a new transitions team and an extension of SEMH offer to young people up to 25 years.

8. Children and Young People's Participation and Engagement

- **Participation and engagement** has continued to be a central point to the **Children's Joint Commissioning Team (CJCT)**. The CCJT have maintained the standard of ensuring that children and young people, and their parents/carers, are central to the development of commissioning and service improvement.
- **The level of engagement** carried out with Children and young people **has increased** due to the utilization of **multiple engagement methods/tools**. The team will continue to promote and carry out further initiatives that will successfully engage CYP and their parents/carers to influence the direction and quality of the services available to them.

Children's commissioning

Coronavirus (COVID-19)

- In the initial stages of the Covid-19 pandemic, many **children's services rapidly transformed** to meet the demands of the crisis.
- **All non-urgent elective activity was stopped or relocated** to increase capacity for the rapidly expanding adult Covid-19 inpatient activity.
- In children's community services where **non-urgent activity was either decreased, stopped or changed to a virtual format** where possible.
- The **NCL CAMHS Out Of Hours team** worked collaboratively with local crisis teams including the Islington CAMHS **Adolescent Assessment Outreach team (AAOT)** which has continued to deliver a **face to face service** throughout the pandemic.
- The community nursing service created a **community nursing hub** to reduce demand on hospital inpatient services. The **Hospital @ Home service proved to be invaluable** during this period, enabling early discharge reducing admissions.
- The Islington Additional Needs and Disabilities Service moved to virtual support. However, this has led to **unequal access**, as not all families have the required technology/environment needed to do this.
- The **Social Communication Team**, which completes Autism assessments for under-5s, was severely impacted. **Waiting times** have increased to 42 weeks.
- The **SEMH Central Point of Access** has continued to operate virtually which has been very effective.

Intermediate Care – Value £6.560m



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Key Achievements in 2019/20

- Integration of the Hospital Social Work team, and the Discharge to Assess (D2A) and Reablement Teams into one **Integrated Discharge Service**.
- **7/7 and 08.00 – 20.00 discharge system** from acute hospitals into our intermediate care beds and the community, providing same/next day discharges.
- Re-establishment of **all 10 St Anne's beds** as intermediate care rehab beds.
- Established **pathway** between rapid response and LBI Reablement.
- Embedding the **Care Home Trusted Assessor** role within the discharge service.
- Investment in the **falls service** to continue the offer for 19/20 and 20/21.

COVID-19 crisis implications:

- Urgent work across LBI, Whittington and the CCG to support **hospital discharges**.
- Pause of the reablement service resulting in **more high cost packages of care** and the expectation of long-term care capacity increase.
- This has the potential to have a significant **impact on LBI Adult Social Care budgets** => ongoing work to adapt to a potential resurgence in COVID-19.
- **Priorities for 2020/21:** continue the transformation of Intermediate Care services to modernise the Islington offer, in the context of a COVID-19 environment.

Learning Disabilities and Autism

Objective of the Learning Disabilities Pooled Arrangement – Value £35.499 million

- Learning disabilities (LD) continues to undergo a programme of developments to embed strengths-based working and maintain high quality service provision, whilst meeting demographic pressures (£1.085m est. in 2019/20) and achievement of better value for money.

Autism

- Autism, **without a co-morbid LD**, continues to be an area facing demographic pressure, often ‘falling between the cracks’ of eligibility criteria for MH and LD teams.
- **Two social workers** were recruited into the locality teams to work specifically with this cohort and bring the necessary specialism and capacity into the teams. This is an area for further development in 2020/21.
- The **Ambitious About Autism charity** have been commissioned to lead a coproduction group of service users and family carers and to engage wide-ranging professionals in the development of the strategy.

Transforming Care

- Transforming Care is a national programme led by NHS England for people with LD and/or autism who present additional mental health challenges. The program’s goal is to ensure these patients are not inappropriately admitted to or kept in hospital and are supported to live in their community wherever possible.
- In 2019/20 Transforming Care held **five community reviews**, four of which avoided an admission or readmission.

Mental Health commissioning – value £4.846m

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The services in the commissioning pool focus on three key areas:

- Prevention of re-occurring mental ill health including relapse
- Provision of supported housing and residential care
- Provision of statutory functions such as Independent Mental Health Advocacy

Key Achievements in 2019/20

- An **All Age Mental Health Partnership** with stakeholders from the social care, commissioning, service users, public health, the Trust and voluntary and community sector was launched, **bringing together previously separate children and adult boards**.
- The new **Mental Health Recovery Pathway service** provided by Islington Mind was launched in June 2019 bringing together day opportunities, reablement, psychosocial support and an out of hours crisis café.

COVID-19 challenges and adaptations

- The **Accommodation and Recovery Pathway** services moved to remote working and prioritised rapid hospital discharge and COVID-related community support.
- The **crisis house service became a step down from hospital** service to support early discharge. Greater support was given at home by the Crisis Home Recovery and Treatment service to avoid voluntary admissions to crisis houses.
- We are piloting a **single point of access to the wider VCS** offer with Manor Gardens for adults social care and the Mental Health Trust

Priorities for 2020/21

The All Age Mental Health Partnership Board identified 4 key priorities for adult mental health: Crisis prevention and response; including re-launch of the crisis café, Expand emotional and psychological support to residents of Islington, Better access to support to address health inequalities with a specific focus on BAME; Improve access to mental health support 16 – 25

These are all closely linked to the development and implementation of the new Community Framework for Mental Health which is a key priority for 21/22.

Carers – value £1.055m



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Objective of the Pooled Arrangement

The pool funds primarily the Islington Carers Hub (ICH) service, which provides information, advice and guidance to all unpaid carers living in Islington or with a caring responsibility for someone living in the borough. The service is currently provided by Age UK Islington.

Key Achievements in 2019/20

- **Hidden carers** reached was 3060 at the end of March 2020 (i.e. 16% of the estimated carer population)
- **92%** of carers who received a service in 2019/20 were fully satisfied
- ICH delivered regular **drop in sessions at GP practices to raise awareness** of unpaid carers and to promote the available support.
- **Carers Week** celebrated carers through a range of activities across the Borough
- The **HealthIntent project** includes unpaid carers to explore data sharing possibilities between GP systems and ICH.
- Completed **Islington Carer's** offer initial review.

Priorities for 2020/21

- Increase the number of **'hidden carers' registrations**.
- Co-ordinate a campaign with community services to **increase awareness** of the available support for carers.
- Plan and deliver a varied and engaging programme of activities for **Carers Week and Carers Rights Day**.
- Establish **information sharing agreement** between NHS and LBI to share GP data with Islington Carers Hub.
- Develop a **joint carers strategy** for Islington, coproduced with carers, with agreed shared priorities across the Council and CCG.

Mental Health Care of Older People

Value £7.036m (1/2)



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The main objective of the Mental Health Care of Older People (MHCOP) pooled arrangement is to provide high-quality care and support for older people, including specialist care and support for older people with dementia and/or mental health needs.

Key Achievements in 2019/20

- **Highbury New Park and St Anne's were rated "Good"** according to the Care Quality Commission (CQC) comprehensive inspection outcomes.
- MHCOP-funded care homes have supported **timely hospital discharges**.
- Muriel Street won a **National Care Award 'Best for sporting, social, or leisure activities'**.
- **Stable leadership** in place during period of market instability and national provider failure.

Priorities for 2020/21

- Support ongoing management of COVID-19 in line with Public Health guidance.
- Improve the day centre offer and utilisation at **Highbury New Park** – potential collaboration at NCL level.
- Development of **connections to local organisations** (e.g. local arts and voluntary sector organisations) to improve resident quality of life.

Mental Health Care of Older People

Value £7.036m (2/2)



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COVID-19 challenges and adaptations

All care homes had COVID-19 residents – mainly during initial peak (March-April).

Since mid-April cases in all care homes **significantly declined** from the initial peak

Regular whole home testing commenced in August/September 2020 via the National Portal – commissioners continue to monitor and work closely with LBI Public Health and providers to maximize residents and staff safety and wellbeing.

A range of infection prevention and control measures were implemented, including:

- Enhanced personal protective equipment (PPE)
- Visitation restrictions
- Enhanced cleaning regimes
- Measures to reduce staff movement across multiple sites
- Social distancing and precautionary isolation

The robustness of the infection prevention and control measures at **St Anne's** was recognised in a **very positive targeted inspection report** published by the CQC in August 2020.

Better Care Fund – Value £32.400m



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Islington has a strong history of partnership working, commitment and energy to implement whole systems of integrated care, for the benefits of the local community. Since 2015 Islington has pooled investment from the BCF and additional CCG and LBI funding into a S75 arrangement.

Key Achievements in 2019/20

- Successful **completion of the Proactive Ageing Well Service pilot** for preventative intervention for frailty, and recommissioning of the service to roll out across the whole Islington borough.
- **30% activity increase for the Rapid Response** service to reduce preventable A&E admissions. Development of new pathways with 111 hubs, out of hour services and COVID-19 cases.

Priorities for 2019/20

- Enable BCF schemes to effectively support and deliver the **COVID-19 initiatives and changed ways of working**
- Establish an integrated health and care offer in the community that provides an **urgent crisis and recovery response** for residents in Islington.
- **Strategically link** the initiatives in the BCF into the **ICS and locality work**.
- **Promote a granular understanding of BCF work** towards the nationally mandated outcome measures.
- **Review priority of BCF-funded initiatives** in terms of effectiveness, value for money and wider support to the Islington System.

Aims of the Community Equipment pooled budget

Community equipment enables residents to return home as quickly as possible after a hospital stay and helps patients to remain independent in their own home.

Priorities for 2020/21

- Review the allocation of the **ICES Budget** and improve the management of the S75 pooled arrangement.
- Internal governance sign off for the **Community Equipment Service**, to re-tender the new contract from April 2022.
- Review costs and capture any behavioural / service user changes to **explain lower spend during COVID period** compared to same months in 19/20 and inform future priorities.
- **Consider long term options for community equipment** by the Integrated Community Equipment Board to enhance residents wellbeing in an efficient and good value for money offer



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Thanks for your attention!